1	Wednesday, 30 May 2012	1	There were well-known figures in the city, publicans and
2	(10.00 am)	2	property developers, quite controversial, who made their
3	LORD JUSTICE LEVESON: Yes, Mr Jay.	3	views well known, and you had to navigate your way
4	MR JAY: Sir, the first witness today is the Right	4	through that in order to make impartial decisions.
5	Honourable Dr Vince Cable, please.	5	I recall on one occasion feeling rather pressured
6	LORD JUSTICE LEVESON: Thank you.	6	and going along to see the council leader, explaining
7	DR JOHN VINCENT CABLE (sworn)	7	the difficulties, and he responded rather briskly,
8	Questions by MR JAY	8	"Well, if you can't ride two horses at once, you
9	MR JAY: Your full name, please, Dr Cable?	9	shouldn't be in a circus", and I've always seen that as
10	A. John Vincent Cable.	10	being a good definition of quasi-judicial
11	Q. Thank you. You kindly provided us with a witness	11	decision-making, that on the one hand you have
12	statement dated 30 April, signed and dated under the	12	a political world and you have your views, often
13	standard statement of truth. Is this your formal	13	publicly expressed views, and the pressures that come
14	evidence to the Inquiry?	14	from that, but on the other hand you set this aside when
15	A. Yes, it is.	15	you have to make decisions and you judge on facts and
16	LORD JUSTICE LEVESON: Dr Cable, thank you very much for the	16	evidence.
17	statement and the obvious work that's gone into	17	Q. Thank you. Before 21 December 2010, as Business
18	preparing it. I'm conscious that you, as indeed many	18	Secretary, you had reserve powers, quasi-judicial
19	others, have other duties and this has been an unwelcome	19	functions, if you will, under the Enterprise Act 2002 as
20	distraction from those duties. I'm grateful to you.	20	amended, and you explain those more specifically at
21	A. Thank you, sir.	21	paragraph 10 of your statement and following, Dr Cable.
22	MR JAY: Dr Cable, in terms of your career, you've enjoyed	22	That's at 01353.
23	various careers in economics, then as a special adviser,	23	A. Yes. I think the starting point is that most mergers
24	then of course in politics. You're also a Fellow of	24	and takeovers do not involve a political process. They
25	Nuffield College, Oxford. You were, I think, a Glasgow	25	are dealt with by the competition authorities either at
	Page 1		Page 3
1	city councillor, we'll touch on that, and currently	1	a national level or at a European level.
		1	a national level of at a European level.
2	you're the Secretary of State for Business, Innovation	2	There is one exception, which is in the case of
	you're the Secretary of State for Business, Innovation and Skills, and have been since 12 May 2010 in the		
2		2	There is one exception, which is in the case of
2 3	and Skills, and have been since 12 May 2010 in the	2 3	There is one exception, which is in the case of public interest cases, and these are defined under
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1 1 I think this is the right one, at least at the stage you You also make the point -- and this may be relevant 2 2 were considering the matter. to tomorrow's evidence -- in paragraph 16: 3 3 If you exercised the powers you did on 4 November "If the Secretary of State decides there are grounds 4 4 2010, to which point we'll come in a moment, expert to refer a merger to the Competition Commission, it 5 advice is obtained from the OFT and Ofcom: is that 5 becomes possible to accept statutory undertakings in 6 6 lieu of making such a reference." 7 7 A. Yes. If I judge that there is a threshold to be Was that the advice you received at the time, 8 8 crossed, quite a low threshold, that there is although of course it wasn't a decision which you ever 9 9 potentially a plurality issue, I have the option of came to make? 10 10 referring it to the regulator Ofcom. That was the A. Yes, it was, but as you say, I wasn't involved in that 11 decision that I had to make. That was the first stage 11 stage of the process. 12 of the process and that was the first decision I had to 12 Q. Then the final stage, but this final stage was never 13 make. 13 attained in the events which happened, that if there is 14 Q. At the stage you were considering it, in legal parlance 14 a reference to the Competition Commission, they then 15 there's a double discretion, a double "may", which 15 make a report, decide the public interest question, or 16 creates a low threshold to be attained, and you explain 16 at least advise on it, but the final decision would be 17 17 that in paragraph 14 of your statement, in particular for the Secretary of State on the basis of that advice? 18 two lines from the top of that page, 01355. 18 A. That's correct. 19 19 A. Yes. Q. Is that your understanding? 20 Q. Have I correctly summarised it? 20 In terms of quasi-judicial, you expand on that, 21 A. Yes, that's correct. There has to be a reasonable basis 21 Dr Cable, at paragraph 19 of your statement. 22 to suspect that a major situation may exist to which 22 A. Yes. I think the key phrase is that an intervention 23 a specified public interest consideration may be 23 decision must be taken with an independent mind, and 24 24 relevant. I have given illustrations earlier in my political 25 25 There was some controversy in this case actually as career of having encountered quasi-judicial Page 5 Page 7 1 to whether a low threshold or a high threshold applied. 1 decision-making before. I think with an independent 2 I understood that News Corp, through their lawyers Hogan 2 mind doesn't mean with a blank mind. Most people in 3 Lovells, took the view that a high threshold had to be 3 public life have views, opinions. Probably if they're 4 met, but the view I was advised to take, and I think 4 politicians, those opinions and views have been on the 5 subsequently corroborated by independent counsel, was 5 record, and the requirement on me and people in this 6 6 that a low threshold was what was necessary. position is to set those on one side for the sake of 7 Q. And that's correct, the low threshold arises for 7 making this decision, to consider representations, the 8 8 a number of reasons, but in particular the double "may" evidence, the facts, and decide on that and only on 9 9 test. A. Yes. 10 10 Q. The concept of quasi-judicial probably also -- it does 11 Q. Once the intervention notice is served, as it was on 11 also entail the avoidance of an appearance of bias. 12 4 November 2010, and Ofcom reports, you deal with this 12 A. Yes. 13 in paragraphs 15 and 16, that if Ofcom considers that 13 Q. Save for arguably the possibility of cleansing your mind 14 a public interest consideration arises, then 14 of all anterior political and policy views, which would 15 15 be impossible, how would the appearance of bias a discretion falls to the Secretary of State as to 16 16 whether or not to refer the merger to the Competition otherwise be avoided? 17 Commission. At that stage, the threshold is a little 17 A. Well, I think that situation arose in relation to any 18 higher, as you said, than at the first stage, which is 18 meetings or conversations with the parties, either those 19 the intervention notice stage? 19 who favoured the takeover, News Corp, or those who were 20 20 A. That is my understanding, but I didn't deal with that opposed to it. I don't know whether you wish me to 21 21 explain this now or I can come to it later, the 22 22 Q. You never got that far since the Ofcom report was 31 decisions I made as to who I should meet and who 23 23 December? I should not meet, because any meeting would have to be 24 A. That's correct. 24 circumscribed in terms of the content of the

Q. Which was 10 days after a relevant event.

Page 6

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conversation, so that one shouldn't refer to it, refer

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- 1 to the merger explicitly, because if that happened, that 2 would be perceived as bias.
- 3 Q. So there are certain procedural constraints which you
- 4 felt operated to avoid precisely that vice, the
- 5 appearance of bias --
- A. Yes. I think one of the key points about this process 6
- 7 is that there are legal checks and balances built in at
- 8 every stage. All my actions in the department were
- 9 subject to advice from officials and departmental
- 10 lawyers, because they were conscious that if a decision
- 11 was made with bias or perceived bias, then legal action
- 12 could be taken, in this case through a Competition
- 13 Appeals Tribunal, the equivalent of judicial review.
- 14 Q. Thank you. Before we look at the detail of what 15 happened between the relevant dates, there is some
- 16 guidance to which you drew our attention on the
- 17 operation of the public merger provisions in the
- 18 Enterprise Act relating to newspaper and other media
- 19 mergers. It's a guidance which came out of the previous
- 20 administration in May 2004. It's under your tab 3,
- 21 starts at our page 01375.
- 22 There are only two paragraphs of the guidance which
- 23 I think are relevant. They are not free from
- 24 complexity, but we will look at them nonetheless.
- 25 01411, section 8, Dr Cable.

Page 9

- to serious public interest concerns in relation to any
- 2 of the three considerations. During Parliamentary
- 3 debate of these provisions, ministers suggested that
- 4 these might include circumstances where a large number
- 5 of news or educational channels would be coming under 6
 - single control ..." And then a separate point. It's that last sentence
- 8 which was relevant here, wasn't it?
- 9 A. Yes, because plurality was a new concept introduced by 10 the 2003 Communications Act, and this paragraph gives
- 11 some illustration about what plurality might mean as
- 12 opposed to conventional definitions of monopoly.
- 13 Q. Thank you. Looking at the detail now of what happened,
- 14 this is paragraph 27 of your statement, Dr Cable, 01357, 15 the announcement of course came on 15 June 2010; did you
- 16 receive any warning of it, save the conversation you had
- 17
 - with Mr Murdoch on the day, to which we will come?

A. No. That was my first intimation that the takeover was to take place.

- 20 Q. So it triggered the EU merger regulation provisions, and
- 21 therefore the parties were required to notify the
- 22 European Commission, which they did. You then -- this
- 23 is paragraph 28 -- in reaching a decision to intervene,
- 24 you took into account the submissions and information
- 25 received, advice of officials and counsel, and you did

Page 11

A. Section 8. Section 8 I have, yes. 1

2 Q. Under 8.2:

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3 "The Secretary of State's policy is that, save in

exceptional circumstances, she will consider

intervention only in cases where media ownership rules

6 have been removed by the Communications Act 2003."

Now, what was your understanding of that? Your

8 statement covers this, but in your own words? 9

- A. I think in common sense terms it's essentially there were -- previously mergers could have been subject to
- 11 a public interest intervention under a variety of 12 criteria, but there were new circumstances that arose as
- 13 a result of the 2003 legislation, the new definition of
- 14 media intervention, which were not covered by the 15 previous legislation, and the criteria had to be met
- 16 that exceptional circumstances applied in those.
- 17 Q. Thank you. And then there's a further gloss on 18 exceptional circumstances in paragraph 8.8 on the next
- 19 page, 01412:
- 20 "In exceptional circumstances, the Secretary of
- 21 State may consider it necessary to intervene in mergers
- 22 in areas where there continue to be media ownership
- 23 rules or where there have never been such rules. The
- 24 Secretary of State will only consider intervening in
- 25 such a merger where she believes that it may give rise
 - Page 10

- 1 this during the period prior to the formal notification
- 2 of the merger to the Commission by News Corp and BSkyB
- 3 on 3 November 2010.
 - Why did you do that before that notification?
 - A. Well, the -- and I had been notified by James Murdoch of
- 6 his intention to proceed, and it seemed sensible to take
- 7 submissions, but at the same time we took the view that
- 8 there was no urgency about this process, that it was
- 9 important to complete the European investigation before
- 10 a decision was made on the intervention notice, because
- 11 it may well have been that the European competition
- 12 decision stopped the merger on competition grounds, in
- 13 which case an Ofcom reference would have been
- 14 superfluous, so that explains the timing.
- 15 Q. Thank you. During this period, which was about four
- 16 months, five months, you were obtaining advice, you were
- 17 receiving representations from a range of quarters, and
- 18 as you explain in paragraph 29, the vast majority of
- 19 those urged you to use the powers available to you under
- 20 the Act to intervene on public interest grounds?
- 21 A. Yes. There were a large number of submissions and
- 22 I think there were varying degrees of relevance. Some
- 23 of them directly addressed the issue of plurality.
- 24 Others were less focused. But there were a large number 25 of submissions.

- Q. Can I ask you though specifically, Dr Cable, to deal
- 2 with paragraph 31 of your statement.
- 3 A. Mm.
- 4 Q. You say you actively sought the views of Liberal
- 5 Democrat colleagues who had acted as spokespersons in
- 6 this area of policy. May I ask you: why did you do that
- 7 if this was a quasi-judicial decision for you?
- 8 A. Well, because I just wanted background understanding of
- 9 the legislation and how it had originated. I had no
- 10 background in media policy, I dealt with economic
- 11 affairs before taking on this job. I didn't understand
- 12 how this issue had originated in Parliament, what was
- 13 the context, and I felt it was helpful to have
- 14 background briefing, particularly Don Foster, who had
- 15 been our media spokesman for some years and was a useful
- 16 source.
- 17 I wasn't seeking their opinion on whether the merger
- 18 was good or bad or whether I should intervene, but I did
- 19 think it was useful to have a background understanding
- 20 of the kind of questions you have just been asking me.
- 21 Q. Can you explain the status of the --
- 22 LORD JUSTICE LEVESON: That's just to understand not merely
- 23 the history but also the rationale behind the policy?
- 24 A. Yes, exactly.
- 25 LORD JUSTICE LEVESON: To get your brain into the right

- 1 speak to either Simon Hughes MP or Chris Huhne MP about
- 2 these issues?
- 3 A. No, I didn't.
- 4 Q. Presumably for the same reasons?
- 5 A. Exactly.
- LORD JUSTICE LEVESON: Could you explain, Dr Cable, what you 6
- 7 felt your Liberal Democrat colleagues could give you,
- 8 which you didn't feel your officials could give you?
- 9 A. Well, what I felt they could give me was an
- 10 understanding of the context in which I think it was
- 11 Lord Puttnam's amendment to the legislation was
- 12 introduced. I think it was never envisaged that this
- 13 amendment would come before Parliament by the government
- 14 of the day. It was brought in as an amendment. I know
- 15 my party had been active in the debates around it, and
- 16 I just wanted to understand the context of what they
- 17 were trying to achieve.
- 18 MR JAY: May I pick that up in this way: were you told
- 19 anything by the business advisory group which you had
- 20 not been told by your officials, which was relevant to
- 21 the context?
- 22 A. Not about the BSky bid, no. I mean what we did discuss
- 23 was the broader question of public interest
- 24 intervention, in which I had an interest. I had a broad
- 25 view that the public interest test should actually be

Page 15

- 1 place?
- 2 A. Yes, exactly, yes.
- 3 MR JAY: Yes, because media issues weren't sort of your
- 4 shadow brief --
- 5 A. Yes, I was a -- we call it a shadow chancellor. I dealt
- 6 with Treasury, finance, tax, banking issues.
- 7 Q. The business advisory group presumably is an ad hoc
- 8 group within the -- well, in your own words could you
- 9 explain what it is?
- 10 A. I asked Lord Oakeshott just to assemble a group of
- people, a mixture of economists and people who were 11
- 12 broadly sympathetic to my party with business
- 13 backgrounds to give me general advice on economic and
- 14 business-related policy. It had actually only just got
- 15 under way. We actually had one formal meeting in that
- 16 year before the group was dissolved. That was the
- 17 purpose of it. It was an informal ad hoc arrangement.
- 18 Q. Although media issues generally were discussed and 19
- 20 amended, did you discuss the BSkyB bid specifically at

specifically their context within the Enterprise Act as

- 21 this business advisory group?
- 22 A. No, it wasn't raised, and everybody present realised
- 23 that it wasn't appropriate to discuss it so it wasn't
- 24 discussed at all.
- 25 Q. I've been asked to put this to you, Dr Cable: did you

Page 14

- 1 widened, and there were what you might call economic and
- 2 strategic activities which should perhaps be governed by
- 3 a public interest test and I was interested in that
- 4 aspect of policy and I didn't -- certainly wasn't
- 5 talking to that group at the meeting we had about the
- 6 BSkyB bid.

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- 7 Q. So was it the view generally within the party that
- 8 section 58 of the Enterprise Act should be broadened to
 - include wider and different categories of intervention?
- 10 A. I don't think there was a party view. It was a personal
- 11 view that I formed, mainly from economic analysis.
- 12 I had seen the evidence that takeovers in general tended
- 13 to have a deleterious effect on the economy and indeed
- 14 reduce shareholder value in general, so I was sceptical
- 15 of takeover activity in general, and I also judged, and
- 16 increasingly I think having seen what happened over the
- 17 last few years, that there were cases where valuable
- 18 national technologies, for example, could be put at risk
- 19 by takeovers and I was interested in exploring the idea
- 20 of widening the public interest test in that domain.
- 21 Q. Although all this would be relevant to amending the law,
- 22 but not necessarily --
- 23 A. Correct.
- 24 Q. -- applying the law as you found it?
- 25 A. Yes, the issues of policy, which we're now discussing, Page 16

4 (Pages 13 to 16)

1 I saw as quite separate from the quasi-judicial decision 1 Q. As you said, some of the representations were more 2 2 focused than others. This is inevitable in this sort of I had to make. 3 3 Q. Okay. In paragraph 32 you say you were approached by case. You explain in paragraph 37 that you received 4 4 numerous people during this period who wanted to discuss representations from a range of individuals, which 5 5 raised quite broad concerns but did not necessarily 6 "But I always maintained the view that I could not 6 always focus on the strict legal test which you were 7 7 required to consider. discuss it further." 8 Without necessarily naming anybody, could you put 8 A. That's right. 9 them into categories of person for us, please? 9 LORD JUSTICE LEVESON: Presumably it's not merely that you 10 need not take into account, but you should not take into 10 A. Well, certainly I know I was aware that James Murdoch 11 11 account, because if you took into account irrelevant wished to meet me to discuss it. If you like, I'll 12 12 considerations, that itself would create a risk of explain why I chose not to. 13 13 Q. We'll come to that. potential challenge, either way. 14 A. We'll come to that. But there were others. Lobby 14 A. That's correct. And indeed some of these submissions 15 groups, I think 38 Degrees was one that specifically 15 made broad political points or broad points about the 16 sought a meeting, which I declined in writing. 16 economic benefits or otherwise of the merger, which 17 17 Q. Thank you. In terms of the representations you were, as you say, sir, irrelevant. 18 received, you pick this up first of all at paragraph 34 18 MR JAY: In paragraph 38, Dr Cable, you explain that the 19 of your statement. It's fair to say that you received 19 advice initially from within your department was that an 20 20 quite a few. The TUC, that's page 01431, we're not intervention appeared unlikely to be appropriate, and 21 21 this flowed from the fact that BSkyB was already going to turn it up. There was a reply at 01460 from 22 Enders, 01469 the Guardian, 01467 various other 22 effectively controlled by News Corp, with the 23 23 individuals or entities you identify in paragraph 35. 39.1 per cent stake, but over the course of time, your 24 24 In each case it's clear from the documents that view changed. As you put it, you began to believe there 25 25 a formal reply was furnished in your name, but were genuine substantive concerns about the merger. Page 17 Page 19 presumably on the basis of advice you received from 1 These are set out in paragraph 40 of your statement, 1 2 officials in your department, which was --2 but in your own words, could you tell us what those two 3 3 primary concerns were? A. That's correct. 4 Q. -- playing it, as it were, with the straight face of the 4 A. I can explain how my views evolved. I was aware that 5 bat? 5 there was an argument which -- based on commentary in 6 A. But I did see the submissions. 6 the Court of Appeal. I think it was in the case when 7 Q. Thank you. In terms of -- we can take just one example, 7 BSkyB were acquiring a small shareholding in ITV, where 8 perhaps, to demonstrate this. The Enders reply is 8 I think the statement had been made that at that point 9 9 BSkyB were controlled -- I think that was the word -- by 01531. It should be under your tab 4. It's just an 10 10 example because the replies are very similar in each News Corp. 11 11 case. Do you have this one? It's dated 31 August 2010. When I first heard this argument, I challenged it, 12 A. Sorry, I'm on a different part of the -- yes, I have 12 not from a legal understanding, I'm not a lawyer, but it 13 13 seemed to me to clash with basic common sense, that what 14 14 Q. It speaks for itself. You say you're grateful for the we do know about company ownership is that once 15 15 submission: a company progresses to 50 per cent, the majority 16 16 "... which I will take into account when considering shareholders can replace the board. Once one progresses 17 17 whether to intervene in this case." to 75 per cent, a special resolution can change the 18 You explain, I paraphrase, that your power to 18 Articles of Association. Once you progress to 19 19 100 per cent, a fundamentally new situation arises, intervene is tightly constrained by the law. You refer 20 20 to the guidance. Well, we've just seen the guidance. because the 100 per cent owner is responsible to the 21 And then you refer to the fact that the matter is going 21 shareholders of the whole group and there are no more 22 22 to be notified under the ECMR, which took place on, minority shareholders whose rights need to be 23 23 I think, 3 November 2010. Have I broadly speaking considered. 24 correctly summarised this? 24 So I felt from the outset that, although I say I'm

A. You have.

Page 18

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not a lawyer, it did seem to me that that argument about

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39 per cent representing control seemed to be a very weak argument, and this was submitted to test but eventually, I think, the independent counsel agreed with the judgment that it was a change.

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Your question is: what was changed? I think there were a couple of respects in which 100 per cent-owned BSkyB would have presented a problem for plurality. One was that it simply reduced arithmetically the number of outlets under different owners. But I think the other argument, which is that once there were 100 per cent ownership it would have been possible for the new owners to replace the management, who in turn would have influenced the choice of editors, and in these two different ways plurality could be affected. So that seemed to me, taken together and with the benefit of legal advice, to merit the low threshold test which I had to apply.

Q. Thank you. The external advice, we have reference to it in the bundle. 01564. Still under tab 4. The advice is summarised under the third rubric:

"Counsel confirms there would be no strong grounds to challenge a positive decision to issue an intervention notice in this case. This is in view of the low threshold for intervention which requires the Secretary of State only to have a reasonable basis for

Page 21

1 And then she gives some reasons. And then in 2 paragraph 20:

3 "On the other hand there is a real possibility of BT 4 or some other party challenging a decision not to 5 intervene, particularly as such a decision would finally 6 determine the question of media plurality insofar as it 7 is relevant to this acquisition."

8 And then she says at the end:

> "The chances of a decision not to intervene being successfully challenged are higher than the chances of the opposite decision being successfully challenged."

That's giving you a pretty clear indication of where the legal balance falls, isn't it?

A. Yes. I mean I thought that particular conference was decisive on three grounds. One, the threshold test, secondly on exceptional circumstances, and thirdly on

17 the balance of legal risk, and that clearly played 18

a major part in my decision.

19 Q. Thank you. In terms of the substance, you in paragraphs 20 43, 44 and 45 give further detail as to your reasons.

21 You've already succinctly provided us with the two core

22 reasons, but is there anything in addition you would

23 like to put before us?

24 A. I think there's a point made in I think it's 25 paragraph 44 which is important when we're considering Page 23

having a belief that the specified public interest consideration is or may be relevant to this merger."

And there's plenty of discretion.

"In reaching the above view, counsel noted in particular that the merger could be considered to fall within the scope of one of the exceptional circumstances expressly identified in the 2004 guidance on use of the power [we've seen that in 8.8] and that the guidance could not reasonably be considered to create a legitimate expectation that no intervention would be made in this case."

And then the advice is unpacked further under the heading "Detail". Express reference is made to 8.8 on the next page.

The issue on control, which you've touched on, is also dealt with under that bullet point.

So that's the first piece of advice. There's further advice at 01576, Dr Cable. This is within a note of a conference with counsel which starts at 01573, where counsel stated in paragraph 17:

"The possibility of News Corporation successfully challenging a decision to intervene at this stage cannot be ruled out, but it is more likely that they will not challenge a decision by the Secretary of State to intervene."

Page 22

1 the concept of plurality, that BSkyB was an independent

2 news generator, which wasn't just important in itself

3 but it provided news to commercial radio and Channel 5,

4 so that a change in ownership and editorial policy could

5 have quite wide ramifications.

6 Q. So the decision you took on 4 November by an

intervention notice which I think was issued under

8 Section 42 of the Act, but the public interest

consideration on which it's based is the

10 section 58(2C)(a) consideration that we come to in

11 paragraph 46 of your statement.

12 A. Right.

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13 Q. I don't think we need see the notice itself, it's 01667,

14 but you also provided reasons for your decision at

15 01720. You presumably were advised to do that, were

16 vou?

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A. Yes. I mean, one element -- one key element of the transparency of the process is that the Secretary of

19 State has to give good reason. My reasons have --

20 I have to be demonstrated to be reasonable, and by

21 having a transparent publication of the reasons, this is

22 open to challenge, should there be objection.

23 Q. May I address, though, paragraph 47, the third line:

24 "In my opinion as a politician I also believe that

25 the Murdochs' political influence exercised through

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1 their newspapers have become disproportionate."

- 2 There are two points, really. First of all, was
- 3 that a factor in the decision or not?
- 4 A. No. It most definitely wasn't. Going back to my
- 5 original discussion on what was the meaning of
- 6 a quasi-judicial decision, I'm acknowledging here
- 7 frankly that I think like most people in public life
- 8 I had views and opinions and I'm setting them out here.
- 9 Q. Thank you. What was the evidential basis for that 10 statement, Dr Cable?
- 11 A. Well, I wasn't submitting evidence because this wasn't 12
- relevant to the decision. I was expressing an opinion, 13 which is loosely based on observing what was happening
- 14
- in political life and what had happened in my 12 years
- 15 in Parliament, and my views about this company were
- 16 actually quite nuanced, and then I did think, as I've
- 17 said here, that there was disproportionate political
- 18 influence and I thought leaders of major parties had got
- 19 too close to them, but at the same time I'd never had
- 20 any bad experiences myself with the News Corporation
- 21 newspapers and I had some recognition of the economic
- 22 importance of their company.
 - That's partly why I never publicly expressed any views before I became a minister in the department. But
- 25 to go back to your central point, this was not a factor
 - Page 25

- 1 plurality was significantly less, and given that that
- 2 was the test. I went in the other direction and took the
 - view that there was no justification for an intervention
- 4
- 5 Q. Thank you. At paragraph 54, which is our page 01364,
 - you address first of all a conversation you had with
- 7 Mr James Murdoch on the morning of 15 June 2010.
- 8 I think there is a note of that at 01427, still under
- 9 tab 4. Can you explain to us how these conversations
- 10 work? Your officials listen in to the call, that's
- 11 standard practice, is it?
- 12 A. That is. I think several officials listened in to the
- 13 call. It was -- I was clear when I received the call
 - that this was a courtesy call, I was in listening mode,
- 15 and that it was very important that I made no comment
- 16 which would indicate prejudice in either direction.
- 17 Q. So the note we see is evidently taken by an official and
- 18 presumably typed up fairly soon thereafter. We can look
- 19 at the note carefully, but there doesn't appear to be
- 20 anything in there you expressing a view one way or the
- 21 other.
- 22 A. That's correct.
- 23 Q. Do you remember expressing even an off-the-cuff view
- 24 about this or not?
- 25 A. No, the conversation was very carefully thought through
- Page 27

1 in my decision.

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- 2 Q. It may bear more widely on the Inquiry's consideration
- 3 of one of its terms of reference. I mean, you make it
- 4 clear in the fourth line from the end that the
- 5 perception that both parties had shown excessive
- 6 deference to their views -- well, the existence of
- 7 perception may be a matter of opinion but are you
- 8 seeking to put it any higher than that?
- 9 A. No, I'm not, no.
- 10 Q. Thank you. The other circumstance in which an
- 11 intervention on public interest grounds was considered
- 12 was in relation to the acquisition of Channel 5 by
- 13 Northern & Shell. Is there any aspect of that case
- 14 which you wish to draw to our attention which is
- 15 relevant to the present narrative or shall we just take
- that as read? 16
- 17 A. Well, it had some parallels. It involved cross-media
- 18 ownership. It did involve a controversial company. And
- 19 I had to look at the evidence as I had on the BSkyB
- 20 takeover.
- 21 I mean, the crucial factor here was that the share 22 of Northern & Shell in its media ownership was
- 23 significantly smaller. The company which it was
- 24 proposing to take over, which was Channel 5, was not an
- 25 independent generator of news, so that the impact on
 - Page 26

- 1 in advance, what I could and couldn't say, and there was 2
 - no off-the-cuff opinion on the merger, no.
- 3 Q. Thank you. You say in paragraph 54 as well that you
- 4 were invited to a News International drinks reception
- 5 the following night, but you thought it inappropriate to
 - attend, on reflection.
 - A. I did, ves.

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- 8 Q. And then you say you understand that Frederic Michel's
- 9 office called your private secretary on a number of
- 10 occasions to try and arrange a meeting, "... but after
- 11 considering advice, I decided to decline any meeting."
- 12 So that's information which your private secretary
- 13 is giving you for the purpose of this statement. Were
- 14 you told at the time that Mr Michel was trying to get in
- 15 touch with you?
- 16 A. Well, the name Frederic Michel didn't register on my
- 17 radar, but I was aware that there was a request to have
- 18 a meeting, and I didn't wish to pursue it for a variety
- 19 of reasons. I mean, I didn't wish to be disrespectful
- 20 to Mr Murdoch. I do meet major investors. But in this
- 21 case I thought there were compelling reasons not to meet 22 him. First of all, there was a legal risk because the
- 23 subject which he clearly wished to talk about was
- 24 something I couldn't talk about, that if I did meet him
 - this might be perceived by other parties to be partial

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- 1 in his direction, and I would therefore have to see
- 2 them, and there were a lot of them, so potentially very
- 3 large numbers of meetings which, by definition, couldn't
- 4 have any substance, and -- but I think the key reason
- 5 was I didn't actually think it was necessary, because
- 6 they had an opportunity to, through Hogan Lovells, to
- 7 put their opinions in writing, their submissions. They
- 8 did so on several occasions.
- 9 My office had a line of communication to News Corp 10 and made it very clear we were willing to listen to any 11 representations they made.
- 12 Q. So you knew his name at the time. Did you know what his
- 13 status was, his role was within the company?
- 14 A. No, I'm sorry, I said at the time I didn't register who
- 15 Mr Frederic Michel was. I knew who James Murdoch was.
- 16 Q. My apologies. But you did have a meeting with
- 17 Mr Harding on 9 December 2010, which you refer to in
- 18 paragraph 55. That's under tab 14.
- 19 A. Yes.
- 20 Q. Which is also noted. It's our page 03270.
- 21 A. Right.
- 22 Q. There was a brief mention of your intervention, which of
- 23 course by that stage was five weeks extant; is that
- 24 right?

25 A. That's correct.

Page 29

- 2 with Mr Harding?
- 3 A. Well, I didn't meet him as a News Corp representative,

Q. What was the purpose of discussing these matters at all

- 4 I met him as the editor of the Times, and I have
- 5 a general policy of trying to meet newspaper editors not
- 6 frequently but occasionally and I met him in that 7
- capacity.
- 8 As you quite rightly say, the intervention notice
- 9 had been issued five weeks previously and I merely
- 10 stated at the beginning of the meeting that I couldn't
- 11 enter discussion on the substantive issues, but
- 12 I described the formal position and he responded by
- 13 explaining that he wished to meet me to talk about wider
- 14 political questions and not about the merits or
- 15 otherwise of the merger.
- 16 Q. In paragraph 56, Dr Cable, you deal with the fact that
- 17 Mr James Murdoch asked for a meeting with you but you
- 18 declined. Can you remember when such request or such
- 19 requests were made?
- 20 A. Not precisely. I think in his conversation I think he
- 21 made general reference to the desirability of meeting
- 22 and I didn't respond to it -- as far as I remember,
- 23 I can't remember every word of the conversation. And
- 24 I discovered that he had been seeking a meeting through
- 25 my officials, but that was -- I've explained how

Page 30

- 1 I responded to that.
- 2 LORD JUSTICE LEVESON: Could I just ask, just for interest,
- 3 and I'm not in any sense expressing opinion: you'd
- 4 obviously got a lot of written representations. Were
- 5 these exchanged? In other words, did News Corp have the
- 6 chance to make representations on what the opponents
- 7 were saying and vice versa or not? Just you were
- 8 considering them at face value without getting competing
- 9 contentions?
- 10 A. I honestly don't know how free my officials were in
- 11 exchanging these submissions. I don't know the answer
- 12 to that question.
- LORD JUSTICE LEVESON: Fair enough. 13
- 14 A. I do know that there was an iterative process, because
- 15 I do remember that Hogan Lovells made a legal submission
- 16 responding to the views of Enders. That may be that
- 17 Enders' comments had been in the public domain and they
- 18 were responding to that, I simply don't know.
- 19 LORD JUSTICE LEVESON: I remember seeing something that they
- 20 got hold of it in some way.
- 21 A. That's correct.
- 22 LORD JUSTICE LEVESON: But you didn't initiate the process?
- 23 A. No, I didn't.
- 24 LORD JUSTICE LEVESON: You were prepared to consider what
- 25 people said and reach your own views?

Page 31

- 1 A. Correct.
- 2 LORD JUSTICE LEVESON: Yes.
- 3 MR JAY: At this time, particularly in November 2010,
- 4 rumours were abounding that you had met with the
- 5 coalition against the bid. Were those rumours correct
- 6 or not?

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- 7 A. No, they were completely incorrect.
- 8 Q. I've been asked to put to you this point, Dr Cable:
- 9 given the scale of the bid and the apparent delay, why
- 10 not accede to a meeting with the relevant parties,
- 11 including News Corporation, principally to offer
 - reassurance to them and that their points were being
- 13 fully considered and had been taken on board by you?
- 14 A. I think there are several points in that question.
- 15 There is the issue of delay, but I didn't actually delay
- 16 a decision. The decision to issue the intervention
- 17 notice was made very promptly once the European
- 18 Commission had completed its deliberations, which they
- 19 would have had to do in any event.
- 20 I've explained to you already the reasons why
- 21 I thought a meeting was inappropriate, although I did
- 22 give it careful thought. As I say, I didn't wish to be
- 23 disrespectful to Mr Murdoch.
- 24 Q. Thank you. In paragraph 58, you state that:
- 25 "In all my interactions I sought to uphold the

- 1 principle and perception of an impartial and fair
- 2 process."
- 3 And I think it's implicit in your last answer that
- 4 part of that principle and perception of fairness was
- 5 not to meet with the parties for and against the
- 6 transaction; is that right?
- 7 A. That's right.
- 8 Q. We may come to other aspects of that fair process as
- 9 well. It came to your attention that a meeting had
- 10 taken place at the request of James Murdoch and
- 11 Fred Michel with Lord Oakeshott in the House of Lords on
- 12 26 November. Can we be clear, who to your understanding
- 13 were parties to that meeting?
- 14 A. I'm not totally clear. Because Lord Oakeshott had the
- 15 formal role which I described to you, he did feel it
- 16 necessary to notify me and I think my officials that he
- 17 was going to have that meeting, and I think it included
- 18 James Murdoch and Mr Michel, but I'm not totally sure.
- 19 Q. Once that came to your attention, you explain that the
- 20 business advisory group that Lord Oakeshott chaired
- 21 should be disbanded, and that took place on 20 December
- 22 2010: is that correct?
- 23 A. That's correct. Because when we had the report back
- 24 from the meeting, although Lord Oakeshott had quite
- 25 properly said that he was speaking entirely in his own
 - Page 33
 - personal capacity, I could see and my officials could 1
- 2 see that any views he expressed could have been
- 3 interpreted as mine, and they weren't, but in order to
- 4 remove any suggestion that they were, we felt it better
- 5 to discontinue the formal arrangement.
- 6 Q. Were any attempts made by any of your partners in
- 7 Coalition to contact you and express an opinion about
- 8 media policy generally or the merits of this bid in
- 9 particular?

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- 10 A. No, none at all.
- 11 Q. Would you have thought it appropriate proactively to
- 12 discuss the matter with Mr Jeremy Hunt, who was
- 13 Secretary of State for the media, amongst other things?
- 14 A. No, I didn't think it was appropriate because I wasn't 15 formulating a government policy. I was formulating an
- 16 independent judgment which the law required and which
- 17 rested in me as an individual.
- 18 Q. But you were not aware of any attempt by him if there
- 19 was such an attempt to speak to you?
- 20 A. No.
- 21 Q. May I understand, please, now, Dr Cable, we're going to
- 22 look at some other documents. The role of your special
- 23 advisers now. How many did you have at this stage?
- 24 A. I had two: Giles Wilkes, who was an economist, and
- 25 Katie Waring, who was a special adviser and helped me

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- 1 particularly in dealings with the media, but with
- 2 journalists, not in a business sense.
- 3 Q. So would Mr Wilkes be the lead adviser in the context of
- 4 this hid?
- 5 A. There was no lead adviser, and he was not involved in
- 6 the process. There was no question of designating
- 7 somebody as lead adviser.
- 8 Q. I should have asked this general question first. What,
- 9 if any, were Mr Wilkes' responsibilities in relation to
- 10 the BSkyB bid?
- 11 A. Well, he didn't have any. I certainly didn't give him
 - any responsibilities in that respect. He was aware, as
- 13 Katie Waring was also, of the sensitivity of the issue,
- 14 I mean he'd attended meetings in my office, he saw the
- 15 correspondence of our officials, and I believe my
- 16 private secretary Richard Abel at that time spoke to him
- 17 and explained that this was a politically very -- not
- 18 politically, legally sensitive issue and they should
- 19 approach their dealings with great care.
- 20 Q. Is this the position: given the nature of the
- 21 quasi-judicial role invested in you, it followed that
- 22 special advisers did have no responsibility in this area
- 23 because they should not have done?
- 24 A. Well, they had no responsibility to speak for me in this
- 25 issue, although of course on other issues they did.

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- That's why they were there.
- 2 Q. Did you know of any interaction that Mr Wilkes had with
- 3 Mr Michel in the relevant period, particularly November
- 4
- 5 A. Well, I was aware that towards the end of the period
- 6 when the department was responsible, Mr Michel had
- 7 introduced himself I think by email and had sought
- 8 through Mr Wilkes to set up an interview, and
- 9 Giles Wilkes had declined, knowing my views on the
- 10 matter.

12

- 11 O. There's documentary evidence of that declining, as it
 - were. Were you told at the time that Mr Wilkes had
- 13 declined on your behalf?
- A. I don't recall being told the detail, no. 14
- 15 LORD JUSTICE LEVESON: Presumably it appears there are
- 16 a number of similar quasi-judicial functions which you
- 17 have to operate. Have there been any in the period
- 18 since you'd assumed office?
- 19 A. Well, the Northern & Shell was the other case, but it
- 20 was a comparable case.
- 21 LORD JUSTICE LEVESON: But nothing outside --
- 22 A. Nothing outside. But there was a long history in the
- 23 department. The department had been dealing with
- 24 competition legislation for many years, and so the
 - officials' lawyers were very attuned to the procedures Page 36

25

1 which needed to be observed.

- 2 MR JAY: For how long, approximately, had Mr Wilkes been
- 3 your special adviser?
- 4 A. Well, he joined as I recall at the end of May, shortly
- 5 after we came into government.
- 6 Q. Had he been working with you in opposition?
- 7 A. Not directly. He was an economist who was working for
- 8 one of the think tanks called CentreForum and I knew his
- 9 work and had a high regard for his work, which is why
- 10 I asked him, but he hadn't worked for me before.
- 11 Q. Outside the area of quasi-judicial functions, would you
- expect your special advisers to be, to use metaphors,
- your eyes and ears and your buffer?
- 14 A. Yes, I think that is a good description, to be eyes and
- ears and also to speak for me. There is a long history
- of the role of special advisers in government. I was
- one of the first, as it happens, and the role has
- evolved, but it is to take account of those
- 19 responsibilities of ministers which are political, party
- 20 political, and where civil servants quite properly don't
- wish to engage, and in a Coalition government there is
- 22 a lot of discussion between special advisers because
- 23 they come from different parties, trying to reach common
- positions.
- 25 They also act as a challenge. I mean, I encourage

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- day, as I am with my civil servant private office.
- 2 MR JAY: Thank you. Now, in the exhibit KRM 18, which you
- 3 have in this bundle I think under tab 1, I have
- 4 somewhere else, there are some documents which appear to
- 5 relate to BIS and it's those documents only which I'm
- 6 going to take you to. The first one, in the file PROP,
- 7 is 01642.
- 8 A. Right.

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- 9 Q. Which relates back to the conference call on 15 June.
- We'd seen your official's note of that call.
- 11 Mr Michel's report of it was:
 - "Vince Cable call went very well. He did say he
- thought 'there would not be policy issue in this case'.
- 14 We should have recorded him."
- Now, I'd just invite you to comment on that,
- 16 Dr Cable.
- 17 A. Well, I almost certainly didn't say that, and I'm
- 18 confident that I didn't say it because, as I've
- 19 explained to you earlier, there was several officials
- 20 listening in to the call. They would have made notes of
- 21 that, and almost certainly they would have taken me to
- 22 task if I had said it.
- 23 Q. Yes. 01645.
- 24 LORD JUSTICE LEVESON: Before we go past 42:
- 25 "He didn't see much on top of it, he'd seen the

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- 1 my two special advisers to challenge me, to challenge
- 2 officials, in order to think through the implications of
- 3 **policy.**
- 4 Q. But in their engagement with third parties, as you said,
- 5 they are speaking for you?
- 6 A. Correct.
- 7 Q. How and why does that come about?
- 8 A. Well, in the case of detailed discussions with another
- 9 government minister to try to arbitrage, to come to
- 10 a common position on a policy, this will often be dealt
- with at official level, but quite often -- an example
- would be immigration policy, where ministers from
- different parties would have a different political view,
- 14 and then the SpAds, the special advisers, would be
- engaged in order to try to find common political ground,
- so they would have quite an important role in the
- 17 decision-making.
- 18 LORD JUSTICE LEVESON: So they have to have a very clear
- 19 understanding of where you are on every issue with which
- they have to deal?
- 21 A. Very much so.
- 22 LORD JUSTICE LEVESON: Because otherwise --
- 23 A. They are actually part of my private office with the
- officials. They sit together, it's an open plan
- 25 situation, and we're interacting continually through the Page 38

- 1 newspapers but not the announcement."
- 2 That might mean no more than you won't say much
- 3 about it, which is rather different.
- 4 A. Yes.
- 5 LORD JUSTICE LEVESON: "JRM told him re size of our group.
- 6 UK jobs growth Cable appreciated. JRM indicated he
- 7 would get back to his team to debrief them on the
- 8 details. We discussed it would not be necessary for him
- 9 to see Cable too soon ... Cable said he was coming as
- 10 planned tomorrow evening."
- Would that be right?
- 12 A. I think I -- he did ask if I was going to the reception
- and I think I said I probably would. I hadn't at that
- 14 stage thought through --
- 15 LORD JUSTICE LEVESON: I understand. I'm merely getting to
- grips with whether the rest of this email is a fair
- 17 reflection, from their perspective obviously --
- 18 **A. Yes, yes.**
- 19 LORD JUSTICE LEVESON: -- of the conversation.
- 20 A. Yes, I think the rest of it is broadly correct, but
- 21 there's a quote which is not.
- 22 LORD JUSTICE LEVESON: No, I've got the point.
- 23 MR JAY: 01645:
- 24 "I had discussions this morning with people very
- 25 close to VC."

1 I didn't ask Mr Michel, I believe, to identify who 1 stages, did that happen? 2 A. Not to my knowledge. I have no idea what his sources those people were, so I'm afraid we're in the dark, 2 3 Dr Cable. But what is attributed to those people in the 3 are. There was a great deal of media speculation 4 sense of as well being your view: 4 amongst business correspondents at the time about what 5 "He is keen to be seen as the most pro-competition 5 the decision would be, and I wouldn't actually attach 6 SoS and as we know he is very much anti-regulation. On 6 a great deal of importance to it. 7 7 our particular issue, he strongly believes the deal Q. At best it's a rumour, but at that point your view was 8 doesn't change the market situation or would have any 8 evolving? 9 9 impact on media plurality." A. Yes, correct. 10 10 Do you have any comment on that? Q. And you've told us with reference to the chronology 11 A. Well, the first statement is a caricature, but not 11 we've looked at? 12 wholly wrong. The second is wrong. There was 12 A. I think at that stage, for example, I hadn't yet seen 13 absolutely no reason why anybody should have come to 13 the independent counsel's judgments. 14 14 that judgment at that stage. Q. 01648. Maybe, sorry, we should look at 01647 as well. 15 Would you just allow me to make a general comment on 15 I don't know whether you have a comment on that. 16 this reference to people close to me, because there's 16 Mr Michel is claiming to have had a conversation with 17 are continued references to so-called advisers, people 17 Don Foster, who is the DCMS spokesman for Lib Dems, 18 who are close to me. I have no idea who these people 18 "this morning. Very relaxed about the bid and can't see 19 19 are. Nobody was authorised to speak on my behalf, and plurality review taking place." 20 there are whole sets of comments like this which I don't 20 A. I don't really have anything to say. I know that 21 21 recognise, so -- just so I don't have to repeat that in Don Foster was a very knowledgeable commentator and 22 response to every question. 22 spokesman for the party on media issues, but of course 23 LORD JUSTICE LEVESON: It's not unimportant, Dr Cable, 23 he wasn't involved in the bid decision, so whether or 24 24 because I'm sure you will appreciate that there are not he was relaxed about it, I don't know. 25 emails addressed to other people in which statements are 25 LORD JUSTICE LEVESON: And didn't care? Page 41 Page 43 1 made which are said not to represent concluded views, A. Not -- ves, indeed. 2 2 LORD JUSTICE LEVESON: Judicially didn't care. and you know precisely what I'm talking about, so it's 3 3 quite important to test the accuracy of those emails, A. Didn't care, no. 4 which are not now as it were at the very core, just to 4 MR JAY: 01648. So this email, I'm afraid, is out of 5 see what we think about this method of reportage. 5 sequence chronologically. It should have been earlier 6 A. No, I understand the reason why you're asking me and I'm 6 in this bundle, because it's dated 23 June 2010, so 7 7 we're only eight days after the announcement of the bid. happy to answer. I'm just saying that my answers may be 8 a bit representative. 8 It says: 9 9 LORD JUSTICE LEVESON: I can live with that. "Vince has been advised by his team it would be 10 A. Okav. 10 better to meet with you once things have settled down on 11 MR JAY: There are about a dozen of these, that's all, but 11 the Sky process in order to avoid any media questions on 12 12 it is important that we go through them for several the purpose/content of the meeting. Vince is keen to 13 reasons. 13 meet for a catch-up as you both discussed on the phone. 14 A. Sure. 14 Let me know if that's okay with you." 15 15 Q. 01646. There's a report through Robert Peston of the Well, the last sentence is not something you can 16 comment on, but the earlier sentences, can you assist us 16 BBC you can see there: 17 "James Murdoch's hopes of keeping News Corporation's 17 on those? 18 planned takeover 100 per cent of British Sky 18 A. I can't assist you beyond repeating what I said earlier 19 Broadcasting away from the scrutiny of the media 19 about my approach to meetings with Mr Murdoch. 20 20 LORD JUSTICE LEVESON: But would you have been interested -regulator Ofcom looks set to be dashed. I have learned 21 21 put BSkyB entirely to one side. Were there aspects of that the Business Secretary Vince Cable is likely to 22 22 your remit which would have meant that it would be issue what's known as an intervention ..." 23 23 It's cut off, but it's "intervention notice". sensible to meet somebody like Mr Murdoch in the course 24 Mr Peston is purporting to report on something either 24 of your work? 25 25 A. Yes. If the whole issue of the takeover had been you or someone close to him told him. Taking it in Page 42 Page 44

1 settled and I wasn't dealing with it, he was a major 1 I don't know if you're going to my views as opposed to 2 2 investor, there were other areas of common interest, my quasi-judicial role -- I don't think anybody had any 3 including broadband policy and potentially copyright, 3 quarrel with Sky News, as such. There were problems 4 4 which I would have been very happy to talk to him about. with News International newspapers, but Sky News was 5 MR JAY: 01649 now, Dr Cable, email of 27 September 2010. 5 a politically neutral television channel. 6 This relates to a conversation Mr Michel told us he had 6 MR JAY: What about the second point? 7 7 with Lord Oakeshott. That's in the transcript, Day 77, A. As I've said earlier, that was simply wrong. I wasn't 8 am, page 72, line 23. First of all, was the fact of 8 briefed by Simon Hughes or Chris Huhne, let along on 9 that conversation ever communicated back to you by Lord 9 a daily basis. 10 Oakeshott at about this time? 10 Q. And the third point? 11 A. Yes, I think it is Lord Oakeshott, but he wasn't my main 11 A. Well, I think this probably goes into the broad 12 economic adviser. It could also be a composite of 12 political context in which this whole debate was taking 13 a discussion with him and Lord Newby, who was our main 13 place, but it is quite separate, different, from my 14 economic spokesman in the House of Lords and who they 14 quasi-judicial functions. 15 also spoke to. 15 Q. The reference to constructive discussions with the 16 Q. The second bullet point --16 Deputy Prime Minister, again it's unclear whether those LORD JUSTICE LEVESON: Before you get to the second bullet 17 17 are Lord Oakeshott's discussions or your discussions, 18 point, was either Lord Newby or indeed Lord Oakeshott 18 but it may be intended to embrace your discussions. 19 leading on this for you? 19 Were there any such discussions, constructive or 20 A. No. No, they weren't. They were clear -- I certainly, 20 otherwise? 21 when I spoke to Lord Oakeshott, he made it very clear he 21 A. I didn't discuss the merits of the merger with 22 was speaking entirely in a personal capacity. 22 Nick Clegg, but I certainly briefed him on the process 23 MR JAY: I should deal with the first bullet point: 23 because there was clearly a great deal of interest, he 24 24 "He doesn't see any strong competition issue -was my party leader and I needed to give him an 25 feels it should be looked at by the EU -- he knows where 25 appropriate level of briefing. Page 45 Page 47 1 his officials stand on it and is aligned with Hunt's 1 Q. Then there's reference to you seeing the Financial Times 2 view." 2 leader on Monday morning at the conference, and you 3 3 Do you have any comment on that? apparently saying it was very unhelpful as you didn't 4 A. I didn't know what Mr Hunt's view was, so I don't know 4 think they would join the bandwagon on it. Do you have 5 where that came from. 5 any evidence you can give us about that which may be 6 6 Q. "He is thinking through the media plurality aspects of 7 the transaction, influenced by three main issues which 7 A. I don't recall this at all, actually. I think the 8 are colouring his judgment: [first] the way Sky News 8 Financial Times was critical of the takeover, but 9 handled the General Election coverage and the quality of 9 I don't remember expressing a view on that. And that's 10 the news debate." 10 certainly not in the terms expressed here. 11 Of course, that may or may not be Lord Oakeshott's 11 Q. And the final point, he, this is Mr Michel apparently, 12 12 view, but you're not party to this conversation, but to "... was told there is absolutely no reason to believe 13 the extent to which it might indicate that this is also 13 he would want a referral. We are keeping lines of 14 your view, was that your view? 14 communication open in coming weeks and I am sharing with 15 15 A. Well, as I said earlier, there are issues on which him our arguments." 16 16 I have views, and I think I did mention this in That may be an inference, perhaps an incorrect one, 17 a general sense, but that was quite different from my 17 rather than anything more than that. Is there anything 18 exercising my decision-making function. 18 you would like to say about that? 19 LORD JUSTICE LEVESON: It's not merely quite different, it's 19 A. No, I can't say anything to that. 20 100 per cent wrong, because you've told me that your 20 LORD JUSTICE LEVESON: Although it may be no more than 21 general political views, which might include the way Sky 21 Mr Michel is saying to Mr Murdoch, "I'm going to keep in 22 22 News handled the General Election coverage, were contact with the main economic adviser", whether it be 23 23 absolutely not part of the judgment. Lord Oakeshott he's talking about or Lord Newby, and 24 A. Yes, they were not part of the judgment. As I've just 24 therefore he's hoping to feed arguments in to them which 25 25 reread that passage, actually I don't think anybody -he hopes in turn will be passed through to Dr Cable.

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A. Mm.

- 2 LORD JUSTICE LEVESON: All right.
- 3 MR JAY: 01651 now, 8 October 2010. The adviser that's
- 4 referred to wasn't identified by Mr Michel, so we're
- 5 left in the dark as to who he might be, but could you
- 6 assist us from your own inquiries?
- 7 A. No idea.
- 8 Q. Some of the points are repetition of earlier points, so
- 9 I don't think it's necessary to look at those again, but
- 10 about the fifth bullet point down:
- 11 "It was made clear to me that the good thing about
- 12 VC is that he takes competition issues very seriously
- 13 and will get some straight official advice."
- 14 So that part you don't --
- 15 A. Well, that's a correct statement, but this wasn't
- 16 a competition issue. As we discussed earlier, plurality
- 17 public interest decisions are distinct from conventional
- 18 competition policy but as a statement that seems fair.
- 19 Q. A couple of points later down:
- 20 "The adviser was very clear that if we try to
- 21 aggressively push Cable, it will have a negative impact.
- 22 But changing the narrative in the main media would help
- 23 him politically a lot and help him inside the Cabinet."
- 24 Is there anything one might make of that or not?
 - A. I don't know what it means. I mean, the quasi-judicial
 - Page 49

- Page 51
- decision was never discussed in the Cabinet, and I can't
- 2 imagine circumstances in which it ever would be, and
- 3 I wasn't following the media narrative in any event.
- 4 Q. I'm not sure you can really help us with the rest,
- 5 because a lot of it is comment, a lot of it it's unclear
- 6 what the source might be.

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- 7 LORD JUSTICE LEVESON: But do I gather you don't recognise
- 8 any of this -- I'm not talking about you identify who he
- 9 might have been talking to, but you don't recognise any
- 10 of this as part of the material that was going through
- 11 your mind at the time?
- 12 A. Well, not in formulating the quasi-judicial decision,
- 13 no. I mean, some of the comments like the one you've
- 14 quoted are both anodyne and reasonably correct.
- 15 LORD JUSTICE LEVESON: Oh yes, yes.
- 16 MR JAY: 01657, Dr Cable, is the next relevant email. We're
- 17 on 12 October 2010. Again:
- 18 "Just spoke to Vince's main adviser."
- 19 I can't help you with who that might be. Could you
- 20 help us?
- 21 A. No, I don't know.
- 22 Q. Apparently:
- 23 "They are completely stuffed with the CSR, tuition
- 24 fees and the rebellion, et cetera."
- 25 First of all, apart from explaining CSR, does that

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- 1 represent a sentiment which you can recognise?
- 2 A. Well, it does, actually, yes, and the main
- 3 preoccupations at that time were the comprehensive
- 4 spending review, which is what CSR means, and with the
- 5 whole tuition fee debate, and then it was coming to
- 6 a peak at that time.
- 7 LORD JUSTICE LEVESON: Political issues?
- 8 A. Mm.
- 9 MR JAY: The third bullet point down doesn't take it very
- 10 much further:
- 11 "He is aware of our desire to make sure Vince/JRM
- 12 speak at the right time and also to get detailed update
- 13 briefing from the team in coming weeks."
 - That may or may not be so but it doesn't take us
- 15 anywhere.

14

- 16 "He had one strong advice (as mentioned previously):
- 17 the most influential person for Vince now is Lord
- 18 Oakeshott."
- 19 Pausing there, is that correct or not?
- 20 A. Not on this issue, no. I consulted him on other issues,
- 21 banking for example, but certainly not on this issue.
- 22 O. But on other issues, would that be a correct
- 23 characterisation of Lord Oakeshott or not?
- 24 A. Sorry, what would be correct?
- 25 Q. The most influential person.
- A. No, I don't think so. He's one of several people I rely 1
 - on for general advice.
- 3 Q. Whether or not he's a difficult character is not
- 4 something I'm going to ask you to comment on.
- 5 "He hates lobbying (and doesn't like our empire
- either)." 6

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- From your own knowledge is that correct or not?
- 8 A. He has been publicly critical of both, I think.
- 9 Q. One factor, one fact, if it's a true one, which
- 10 Mr Michel wouldn't know unless he was told:
- 11 "... and he talks to [you] more than ten times
- 12 a day."
- 13 Is that factually right or not?
- 14 A. No, it's wildly inaccurate.
- 15 Q. Penultimate bullet point:
- 16 "The referral decision will be a political one,
- 17 especially if tuition fees debate gets nasty in [your]
- 18 party."
- 19 A. It did.
- 20 O. It did but was the referral --
- 21 A. It wasn't relevant to this issue.
- 22 Q. It wasn't relevant.
 - "He also recommended to keep briefing senior Lib
- 24 Dems and key Cabinet members as we have started to do,
- 25 to push things with Vince."

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23

1	A. Well, there was a lot of this going on, and I was going	1	part of my role as being Secretary of State is to be
$\begin{bmatrix} 1 \\ 2 \end{bmatrix}$		2	open to people with opinions, and to engage with them.
3	to come on to that later in explaining what happened in	3	LORD JUSTICE LEVESON: Because one of the I mean, in part
4	my constituency office, but I have nothing to add on		what's going on here is a subset of the issue of
	that at this stage.	4 5	lobbying. I'm not trying to increase the terms of my
5	MR JAY: Might that be time for a short pause?		
6	LORD JUSTICE LEVESON: Oh, certainly. We have a break to	6 7	reference, but it is, isn't it? Have I understood that
7	allow the shorthand writer to recover.		correctly?
8	A. Sure.	8	A. Yes, I think that is correct, and I suppose Mr Michel
9	LORD JUSTICE LEVESON: Thank you.	9	was an example of a lobbyist at work. I'm not making
10	(11.23 am)	10	judgments about him and how he operated, but that is
11	(A short break)	11	commercial lobbying indeed.
12	(11.34 am)	12	MR JAY: 01659. This refers to a conversation Mr Michel
13	MR JAY: 01658 now, Dr Cable, apparently refers to a meeting	13	says he had with a Liberal Democrat MP, a former Sky
14	with Lord Clement-Jones, described as the treasurer of	14	employee. Do you know who that might be?
15	the Lib Dems and culture/media spokesman at the Lords.	15	A. I dont, actually. I didn't realise we had one.
16	A. Sorry, could you just give me a second to catch up?	16	Q. Besides what is attributed to that individual, did you
17	Q. Sorry.	17	have any conversation with anybody after 1 November 2010
18	A. So the number was what, sorry?	18	which might chime with what we read here?
19	Q. 01658.	19	A. No, I certainly don't recognise that, nor did I speak to
20	A. I have it. Thank you.	20	Alex Salmond, who is also referred to.
21	Q. That's an accurate description of Lord Clement-Jones'	21	Q. 01660, the next page, still on 1 November:
22	status, is it?	22	"His adviser [again that person hasn't been
23	A. Yes, that's correct. I think he was treasurer at the	23	identified in evidence] has just suggested I send him
24	time.	24	all the relevant documents for him to read on Wednesday
25	Q. About eight lines down:	25	and he will probably want to meet us later this week on
	Page 53		Page 55
1	" confirms it is impossible for us to make people	1	Monday. He asked me when we were going to file, I said
2	understand that this is a News Corp deal and not	2	very shortly."
3	News International. We had a good chat in relation to	3	The filing was actually on 3 November, this is
4	the key influencers around Cable. He has a little set	4	filing in Europe, Dr Cable, so that bit is probably
5	of people around him he will call to ask for opinion and	5	right. But what about the meeting later this week or
6	many Lib Dem/Labour MPs will be writing to him to apply	6	Monday? Can you help us on that?
7	further pressure."	7	A. No, I certainly gave no indication I was preparing to
8	Do you recognise that statement?	8	have a meeting. The same considerations apply as
9	A. No, I don't think any Lib Dem or Labour MPs wrote to me	9	I referred to earlier.
10	about this subject.	10	LORD JUSTICE LEVESON: I don't actually think that means
11	Q. And the little set of people around you to ask for an	11	that you were to have a meeting. What it seems to be
12			
12	opinion?	12	suggesting is that somebody who is advising you is
13	opinion? A. Well, I mean on this particular issue, the set of people	12 13	suggesting is that somebody who is advising you is asking that he, Michel, send him, the adviser, the
	-		
13	A. Well, I mean on this particular issue, the set of people	13	asking that he, Michel, send him, the adviser, the
13 14	A. Well, I mean on this particular issue, the set of people were my officials and lawyers.	13 14	asking that he, Michel, send him, the adviser, the relevant documents, so that he, the adviser, can read it
13 14 15	A. Well, I mean on this particular issue, the set of people were my officials and lawyers.Q. Yes. 01659.	13 14 15	asking that he, Michel, send him, the adviser, the relevant documents, so that he, the adviser, can read it all and meet up.
13 14 15 16	A. Well, I mean on this particular issue, the set of people were my officials and lawyers.Q. Yes. 01659.LORD JUSTICE LEVESON: Is this legitimate in general	13 14 15 16	asking that he, Michel, send him, the adviser, the relevant documents, so that he, the adviser, can read it all and meet up. A. Well, I don't know who the adviser is and I don't know
13 14 15 16 17	 A. Well, I mean on this particular issue, the set of people were my officials and lawyers. Q. Yes. 01659. LORD JUSTICE LEVESON: Is this legitimate in general lobbying? I'm not talking about the quasi-judicial side 	13 14 15 16 17	asking that he, Michel, send him, the adviser, the relevant documents, so that he, the adviser, can read it all and meet up. A. Well, I don't know who the adviser is and I don't know who we're referring to here, so I'm really baffled, as I think you are, by it.
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13 14 15 16 17 18 19 20 21 22 23 24	 A. Well, I mean on this particular issue, the set of people were my officials and lawyers. Q. Yes. 01659. LORD JUSTICE LEVESON: Is this legitimate in general lobbying? I'm not talking about the quasi-judicial side of this responsibility, and it may be a real question that the whole approach is misconceived because the responsibility you're exercising is a judicial one, set out by statute, but have you experience of this type of approach from various different people for general lobbying purposes? A. Yes. I mean, lots of this happens, and one just has to 	13 14 15 16 17 18 19 20 21 22 23 24	asking that he, Michel, send him, the adviser, the relevant documents, so that he, the adviser, can read it all and meet up. A. Well, I don't know who the adviser is and I don't know who we're referring to here, so I'm really baffled, as I think you are, by it. LORD JUSTICE LEVESON: But as I understand your evidence, and I appreciate that it is becoming repetitive, don't mind about that, it is that there was nobody at all who was fulfilling a role of being your adviser or confidante on the issue of the bid? A. Unless he's referring to the department's lawyers and

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LORD JUSTICE LEVESON: Of course, of course.

2 A. It may be that officials and political people are being 3 mixed up here, I don't know.

4 MR JAY: That interpretation of the email is borne out by 5 the next one, 01662:

"Vince adviser just called me unprompted. We discussed the state of the process. He promised to make sure he has read the BIS submissions by Thursday. He will then schedule a face-to-face chat."

That suggests a face-to-face chat between Mr Michel and the adviser, I think.

12 A. Yes, although I'm totally mystified as to who this is.

13 Q. There is a text message the next page, 01663, attributed 14 to the adviser:

15 "Put a very strong case which will stand you in good 16 stead on this."

Can you assist us at all on that message?

18 A. No, but whoever was trying to help Mr Michel wasn't 19 being very helpful because that was the day I issued the 20 intervention notice.

21 Q. Hm. 01664.

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22 "Just had a private call with Vince's main adviser."

23 Mr Michel was asked about this email and can confirm 24 that this was a special adviser. Day 77 in the morning,

25 page 75, line 18. But what we read here may not cause

Page 57

and we'll look at it." I'm sure that was the message.

2 MR JAY: 01670. Reading forwards in time to 01669, these

3 are a series of emails between Mr Wilkes and Mr Michel,

4 where Mr Michel was seeking a meeting and Mr Wilkes was

5 telling him there can't be a meeting.

6 A. Yes. Mr Wilkes is behaving entirely consistently and 7 properly, as I would have expected him to do.

8 Q. 01672, Dr Cable. Mr Michel didn't confirm this was

Mr Wilkes, although he's using the same terminology

10 throughout, your "main adviser":

11 "... regarding meetings they might have had with the 12 complainants to the transaction, given rumours we hear.

13 He said that as it happens, he doesn't think he has

talked about this issue with any of the complainants."

Is that right or not?

16 A. That is correct. I did meet a couple of them, not for this purpose, but as I think I gave in my personal 18 evidence, I had dinner at party conference with a senior 19 team from the Telegraph and they did raise this issue 20 and I said, "I am sorry, I can't discuss it." I think

21 that was the only face-to-face contact I had with any of 22 the other parties.

23 Q. And then towards the end:

24 "He said he was very keen for me to keep our

agreement that we are both equally interested in staying Page 59

1 any difficulty:

2 "He said he believed there were huge risks for me to

meet with him to talk about anything that has to do with

the Ofcom business, which he rules out completely. Too

5 much scrutiny. They also want to be able to say they

6 took an independent view. Asked me to be in touch

regularly in coming weeks, if only to provide him with

8 any evidence/materials we would like Vince/him to read."

Do you have any comment on that?

10 A. Well, that seems very consistent with the role which my 11 two special advisers played, and I think was borne out 12 with earlier comment that they were not authorising or 13

facilitating meetings with themselves or with me.

14 LORD JUSTICE LEVESON: But it rather looks as though, given

15 the preceding emails, that there is a consistency of

16 approach. The adviser asks to see stuff, he says he'll

17 look at it, and then he's using the same phrase, "main

18 adviser". Now, you're confident that your special

19 advisers were not involved in this sort of access? I'm

not going to inquire into it further.

21 A. Well, they were not -- I'm quite confident they were 22 consistently saying that they did not wish to meet or

wish me to meet, but it seems entirely plausible that

24 they said to Michel, if he was in contact with them,

"Look, if you have anything to say, put it in writing

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within the bounds of proper conduct during the process,

2 keeping each other closely informed and forgive his

3 caution but Vince is very disciplined about this."

A. Well, I like to think I was, and it's very clear that 5 whoever he was talking to understood the constraints

under which we were operating.

7 Q. "I told him I was happy to take his words but we were

8 hearing otherwise."

9 The hearing otherwise is the rumours that you were

speaking behind the scenes to the coalition and your

11 special adviser denied that?

12 A. I had no meetings with the coalition, and the only

13 face-to-face contact is the one I've just described.

14 Q. 01679, Dr Cable. I'm not sure you can assist too much

on this, save for the email at the top, a reference to

16 seeing Mr Foster.

17 LORD JUSTICE LEVESON: Sorry, I've just seen something which

18 I hadn't previously noticed. It's abundantly clear that

19 when we're talking about "main adviser" we are talking

20 about Mr Wilkes, because on 2 November, 16.71, it is an

21 email to Mr Wilkes sending him the documents, which is,

22 of course, what the subject matter of the earlier emails

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24 MR JAY: (Nods head).

25 LORD JUSTICE LEVESON: All right. Well, I understand.

1 MR JAY: I'm not sure that 01679 needs a comment from you, 2 Dr Cable. 01680: 3 "Just spoke to Vince's main adviser [we're now on 4 14 December]. Neither date I put forward for a meeting

5 with Vince (7 or 10 January) is likely to work. Vince 6

is out of the country at that time, on current plans."

Do you recognise that part of this email?

8 A. Well, I had a winter break, but -- I mean, I think we're 9 talking here about attempts to arrange a meeting 10 subsequent to the issuing of the Ofcom report, and it's 11 hardly likely that I would have agreed to set up 12 a meeting until I knew the outcome.

13 Q. But had the outcome been as it was, would you have set 14 up a meeting in due course with anybody?

15 A. Well, I'd have sought advice, but I would have imagined 16 that the advice would have been the same. We're further 17 down the road and I hadn't yet gone to the stage of 18 seeking specific advice on how to handle that process.

Q. I understand. So before 21 December 2010, did you have any conversations about the merits of the BSkyB bid with either or any of Mr Hunt, Mr Osborne, Mr Clegg,

22 Mr Cameron?

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23 A. Not about the merits, no. In fact, the three 24 Conservatives had no discussion with me at all on this 25 subject, and as I explained earlier, I briefed Mr Clegg 1 Q. In terms of the background context, you say in

2 paragraph 64, and I invite you now to put this in your

own words, that there were two factors which were

4 bearing on your mind at the time; is that correct,

5 Dr Cable?

6 A. That is correct. Would you like me to develop it?

7 Q. Please.

8 A. I think it needs -- in order to explain the rather 9 emotional way in which I dealt with this and the very 10 strong language, I think it is important to understand there was, I think, a near riot taking place outside my

11 12 constituency office, people were trying to force entry,

13 we had the police present trying to calm the situation.

14 In order to prevent the disorder getting out of control, 15 I invited in some of the protesters into my office. We

16 had a very long discussion, very angry people upbraiding

17 me about Afghanistan and Palestine and student fees and 18 capitalism and other things, and somebody was waving

19 a camcorder in my face, a few inches from my face, so

20 I was struggling to keep my temper in this situation.

21 So at the end of that interview, when I'd finally 22 seen them out, I was in an extremely tense and emotional

23 frame of mind, and the two women, who I thought were 24 constituents coming to see me about a constituency

25 problem, were the next people that I saw. As I've tried

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1 on the process and the timing, but we didn't discuss the 2 pros and cons of the takeover itself.

Page 61

Q. Thank you. May we go back now to your witness statement and the Telegraph sting operation of 21 December 2010.

5 What you are reported as having said -- this is at

6 01366 -- the circumstances are well-known and set out in 7

vour statement:

"'You may wonder what is happening with the Murdoch press ... I've declared war on Mr Murdoch and I think we're going to win' and 'I didn't politicise it because it's a legal question, but he is trying to take over BSkyB, you probably know that ... He has minority shares ... And he wants a majority. And the majority control will give him a massive stake. I have blocked it, using the powers that I have got. And they are legal powers that I have got. I can't politicise it, but for the people who know what is happening, this is the big thing. His whole empire is now under attack. So there are things like that being in government ... All we can do in opposition is protest'."

20 21 I mean, those comments you accept you made; is that 22 correct?

23 A. I did, but that is, I think, an edited version of quite 24 a long conversation based on a disembodied voice out of 25 context, but I don't dispute that I said those things.

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1 to explain here -- I'm normally very calm in dealing 2 with different situations -- I did offload onto them

3 a lot of pent-up feelings, not just about the BSkyB case

4 that I was dealing with, but about my colleagues in

5 government and a variety of other issues in language

6 that I wouldn't normally use, in what I thought was

7 a private, confidential conversation.

8 Q. The second point you make under paragraph 64b is you 9 refer to reports coming back to you of how News

10 Corporation representatives had been approaching several 11 of your Liberal Democrat colleagues in a way you judged

12 to be inappropriate, in the sense they were either

13 trying to influence your views or seeking material which 14 might be used to challenge any adverse ruling you might

15 make.

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Can we be clear, what was the source of those reports?

18 A. Well, perhaps preface my answer by saying I was 19 describing the -- the interview in my office took place 20 a month after the intervention notice, and I was describing a series of reports I'd had from colleagues,

21 22 often second or third-hand, but nonetheless plausible

23 reports, of significant numbers of my Parliamentary 24 colleagues in the Lords and in the Commons having had

25 interviews with Mr Michel and possibly others, and I was

1 concerned, indeed I was more than concerned, I was 2 angry, which is what came out in my response, at the way 3 this was being dealt with.

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I was concerned on two levels. First, there was a systematic attempt to politicise the process, to imply that somehow or other the whole process was governed by the Liberal Democrats, which it wasn't, and I think in his email exchange, Jonny Oates -- it is there, I think 1681 -- does describe his own interpretation of what was going on as a systematic attempt by News International

representatives to politicise the process. And secondly, and actually more seriously, I had heard directly and indirectly from colleagues that there had been veiled threats that if I made the wrong decision from their point of view of the company, my party would be -- I think somebody used the phrase "done over" in the News International press, and I took those things seriously, I was very concerned. I had myself tried to deal with the process entirely properly and impartially, and I discovered that this was happening in the background. I frankly stored up my anger at what was taking place, but in that very special and tense situation, I rather offloaded my feelings.

24 Q. So the veiled threats that your party would be done over 25 in the News International press, I mean, are you able to Page 65

A. Yes. As I say, deconstructing individual sentences is

2 difficult. It was something I wasn't giving

3 a considered policy statement at the time, but I think

4 that is a sensible explanation of what I meant at the

5 time.

Q. Was that just your personal view or was it a view shared 6

7 by others within your party in government?

8 A. Well, again we're not talking here about the decision,

9 we're talking about the wider context, and yes, I mean,

10 there was clearly a very somewhat febrile debate going

11 on in my party and more widely, stirred up by this

12 controversy.

13 Q. Are you able to identify the individual who communicated 14

the veiled threat?

15 A. No, and I certainly know one individual, but he told me 16 in confidence and I don't want to breach that

17 confidence. 18 There was a separate reference in an article in the

19 Observer, which I know you have tabbed here, which 20

refers to a Cabinet Minister, but I don't know who that

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22 LORD JUSTICE LEVESON: You've just referred to 1681.

23 A. That's correct.

24 LORD JUSTICE LEVESON: There was a systematic attempt to

politicise, which it wasn't, and I think in his email 25

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1 identify who made that threat?

2 A. I believe it was in conversations with Mr Michel, but

3 I can't be absolutely certain.

4 Q. Was Mr Michel's name expressly mentioned to you or not?

5 A. It was at that stage, ves, indeed.

6 Q. When you said, "I have declared war on Mr Murdoch and

I think we're going to win", what were you going to win?

8 A. Well, I think -- I mean, we're trying to deconstruct

language in a rather unusual circumstance that

10 I described. I think what I meant by "winning" in this

11 context was that I had, by carrying out my legal duties

impartially, I had referred the matter to the

13 independent regulators, which the News Corp were so

14 anxious to avoid.

15 Q. So "win" in the sense of not succumbing to the veiled

16 threats that you've referred to. Is that a correct

17 interpretation?

18 A. Yes, I think that is fair. I was not being intimidated.

19 Q. "His whole empire now is under attack". What did you

mean by that?

21 A. Well, I think I was describing a factual situation that

22 there was a great deal of controversy at that time

23 around the company and the way it operated.

24 Q. Does that go wider than the specific context of the

25 BSkyB bid, the attack on his whole empire?

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1 exchange, Jonny Oates -- it's there, I think, 1681.

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3 LORD JUSTICE LEVESON: I'd just like to pick that up while

4 we're talking about that. Where is this?

5 A. Yes, the sentence I was referring to, 1681, which

6 Jonny Oates, who was the director of communications for

7 the -- I can't remember his exact role, but he was

8 a central figure in our team, he:

9 "... said he was unclear why News Corp is seeking 10 out the views of people who have no locus in the

11 decision-making process and thinking that their views

12 indicate that the decision will be political. For him,

13 senior Lib Dems who are going around giving us advice

14 and recommendations are not representative of Vince's

mindset and way of making decisions."

16 So he's in a sense explaining how I operate but

17 nonetheless pointing out that the News Corp

18 representatives were trying to build up a case that it

19 was politically motivated and were doing this by

20 systematically going around my colleagues, maybe seeking

21 their views or putting words in their mouths.

22 LORD JUSTICE LEVESON: Actually there's a phrase there that

23 I'd not focused on:

24 "Contrary to my assertion, he said ..."

25 And this is Mr Michel to Mr Murdoch. So Mr Michel

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- 1 is there -- is he there conceding that he is asserting
- 2 that it's political?
- 3 A. Well, he is asserting. He clearly believed it was.
- 4 LORD JUSTICE LEVESON: Yes.
- 5 MR JAY: Can I ask you, please, now to move on to
- paragraph 69 of your statement, page 01369. You 6
- 7 acknowledged "the language was excessive and reflected
- 8 the context".

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- "I did however consider that by intervening I had acted in a way that might ultimately prove significant in halting the takeover (as indeed proved to be the case, albeit in ways which I did not anticipate)."
- 13 I mean, was it your intention to halt the takeover?
- 14 A. No. My intention was to have the matter properly 15 reviewed by the regulator because I judged that under
- 16 the process which I had, it satisfied the necessary test
- 17 for an intervention. So it wasn't my intention. I was
- 18 constrained by the press and I fully accepted that, and
- 19 had acted entirely properly. What I'm describing in
- 20 this sentence is naturally simply a matter of fact, that
- 21 by acting properly and impartially, I had put the matter
- 22 in the hands of the regulator.
 - As it happens, although I was no longer part of the process, the regulator, Ofcom, did conclude that there were issues of substance in relation to plurality --
 - Page 69

- 1 the legal merits, which, as I've just pointed out, was
- 2 vindicated by Ofcom, but that decision, as it happens,
- 3 the legal one that you were taking, also married up with
- 4 your private view, your political view, of what was more
- 5 widely desirable in the public interest. Is that a fair
- 6 characterisation?
- 7 A. Well, I was quite deliberately and consciously keeping
- 8 my private view separate from the decision I had to
- 9 make, and if the legal advice had been different,
- 10 I would not have made the intervention notice, whatever
- 11 my private views about News Corp. I would have followed
- 12 the advice I was given.
- 13 Q. But the decision you made did not, as it were, grate
 - with your private view, did it?
- 15 A. It didn't, but -- sorry, at the risk of being boring and
- 16 repetitive, I was conscious of the need to keep the two
 - things separate.
- 18 Q. Thank you. In relation to the sting operation, there
- was a complaint, as we know from evidence we've heard 19
 - already, to the PCC, and the PCC upheld the complaint,
- 21 which was brought by, I think, the chairman of your
- 22 party, or rather maybe the party as a whole, it doesn't
- 23 really matter who.
- 24 A. Yes.

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25 Q. But it wasn't a complaint made by you. We have the

- LORD JUSTICE LEVESON: Is that sentence really what you 1
- 2 mean, Dr Cable? Because I'm not sure it actually says
- 3 that. The sentence appears to me to read that you did
- 4 consider, ie at the time, that by intervening you had
- 5 acted in a way that might ultimately prove significant
- 6 in halting the takeover.
- 7 A. No, that -- well, maybe this sentence written in
- 8 evidence doesn't convey what I really wanted to say,
- 9 that I was concerned at all times that I should act
- 10 properly, and did so, but I was also conscious that by
- 11 putting the matter into the hands of independent
- 12 regulators, this was contrary to the interests of
- 13 News Corp, and indeed what they wanted, and would have
- 14 repercussions.
- 15 MR JAY: You're entitled to point out that the view of the
- 16 independent regulator expressed on 31 December
- 17 vindicated ex post facto the issue by you of the notice,
- 18 because if they were applying a slightly higher test
- 19 than you, it follows by definition that your notice was
- 20 issued on a correct basis. Is that right?
- 21 A. Yes, that's how I interpreted it, and I think that is
- 22 fair.
- 23 Q. Can I try and analyse the point in a slightly different
- 24 way, Dr Cable? You've explained to us that you followed
- 25 an impartial and fair process and came to a decision on
 - Page 70

- decision in the adjudication under tab 6. I don't think 1
- 2 it's necessary to look at, but they consider the issues
- 3 and conclude that this was in the nature of a fishing
- 4 expedition, because there wasn't enough evidence to
- 5 suggest that this was your private view, which it was
- 6 necessary therefore to obtain by subterfuge.
- 7 A. That's correct.
- 8 Q. I grossly summarise what is in fact a more complicated
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- 10 LORD JUSTICE LEVESON: But do we know what the consequence
- 11 of the adverse adjudication was, if any?
- 12 MR JAY: Published on the front page of the Daily Telegraph.
- 13 Nothing more than that.
- 14 A. That's correct.
- 15 MR JAY: Mr Gallagher gave us some short evidence about it.
- 16 LORD JUSTICE LEVESON: Yes.
- 17 MR JAY: Do you have a view more generally as to whether
- 18 these are appropriate decisions for politicians?
- 19 A. Yes, I do. I think it's right that politicians are
- 20 involved -- elected politicians are involved in the
- 21 process. As we described the first stage of my
- 22 interview, there is a series of checks and balances
- 23 built in, there is a major role for the regulators, but 24
- elected politicians, ministers, have a role in the 25 process, and I think that's absolutely right.
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1 I think it's right because when we're talking about 2 matters of public interest, we're making qualitative 3 judgments. We're not following a sort of quantitative 4 metric, which is what one would normally do with, say, 5 a competition case, and I think it's right that those 6 decisions be made by people who are -- have legitimacy 7 through the democratic process, who are accountable to 8 Parliament, as I was, and, you know, I think there is 9 a -- we hear this in many other contexts, that when 10 controversial, difficult issues are involved, it's often 11 said, why don't we take this out of the hands of the 12 politicians? I think that's in a way intellectually 13 lazy. I think where we do have a genuine public 14 interest choice to make, I think it is appropriate in 15 a democracy that we involve the politicians rather than 16 some kind of platonic guardians who are in some sense 17 isolated from the political process. 18 Q. Given the controversial nature of these issues and the 19 particular circumstances of this case, which added to

- 21 likely to have a strong view one way or the other? 22 A. A strong view on?
- Q. On the wider policy considerations which might feed into 23 24 the legal merits.

the controversy, would you agree that politicians are

25 A. I'm not sure I totally follow you. So you're implying Page 73

the television, lives in our society.

When I come into court and consider by way of judicial review the exercise of my judicial responsibilities, then I am focusing on a set of tramlines which are very constrained, and my personal view, whatever some newspapers might think about why judges decide cases, is neither here nor there. There is room to consider are the right considerations taken into account, the whole Wednesbury business, but that's an exercise that's entirely feasible.

Now, if I take your planning example, I could well understand that local authorities and councillors who are responsible for their city or their neighbourhood would be able to take a holistic view against a planning policy about a particular development, but I have no doubt that if a councillor lived on a housing estate that might be specifically affected by a particular decision, the councillor would probably say, "Maybe I should be involved in that decision"; would that be right?

- A. That is correct. There is a process in place -- it's a long time since I was in local government -- by which councillors I think the phrase is recuse themselves if they have a personal interest. I think having a personal interest is different from having an opinion. Page 75
- that politicians might be biased because they have a policy view? Is that the question?
- 3 Q. Yes.

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- 4 A. Well, it does require self-discipline, and the necessity
- 5 to put this -- put one's personal views about the policy
- 6 on one side. As I said earlier on, this was an unusual
- 7 and very important case, but there are thousands of
- 8 local councillors up and down the country who are making
- 9 quasi-judicial decisions every day, and I don't think
- 10 anybody would seriously suggest that a choice about
- 11 planning, which is quasi-judicial, should be wholly
- 12 removed from democratic decision-making simply because
- 13 councillors have a view about their neighbourhoods.
- 14 I think that would be wrong.

I think there's everything to be said for having elected officials, councillors or MPs, as ministers making decisions in public interest cases.

- 18 LORD JUSTICE LEVESON: I think there's a great deal in what 19 you say, but could I test it in this way, Dr Cable? Let
- 20 me start from not a quasi-judicial position but
- 21 a judicial position, because I'm rather familiar with
- 22 that territory. I might have a view on wind farms or
- 23 nuclear energy or a whole range of topics, on approach
- 24 to terrorism, yet that view is a view simply as a member
- 25 of the public, as somebody who reads newspapers, watches
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- LORD JUSTICE LEVESON: Yes, but I wonder whether it's not 1
- 2 a bit more nuanced than that, because having a personal
- 3 interest is clear, and if somebody came in front of me
- 4 who I knew or who in some way was linked to issues that
- 5 I was personally involved in, then I would recuse myself
- 6 and there's plenty of authority for circumstances where
- 7 judges haven't and then later have been criticised for
- 8 not recusing themselves.

9 But what concerns me about this type of decision is

10 that it can be mixed up where, say, the press are

11 involved, because everybody will have not merely just

12 a dispassionate view as a member of the public about,

13 say, News Corp, or one might take a different issue,

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when it becomes extremely difficult to separate out the,

15 if you like, evisceral view from the purely judicial.

16 Now, it may have been that this decision could have

had to be made by a minister whose party had either been supported, vigorously, by News Corp, or opposed

19 vigorously. I just wonder whether we're not asking

20 rather too much of our politicians, who have gone

21 through the fire of political campaigning and had to

22 cope with this sort of publicity, to be able wholly to

23 put aside the evisceral reaction when deciding the

24 matter judicially.

> The reason I ask you about it is because some may Page 76

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say that for all sorts of reasons, and I understand your evidence, what you came out with on 21 December was an evisceral reaction, which could have remained hidden, but does in fact then create concern.

Somebody has said I think in this Inquiry, "Well, where will you find a politician who doesn't have a view about Rupert Murdoch, either vigorously against him", and I've heard some politicians who have spoken to that effect from that seat, "or vigorously for him", and I've heard politicians who have spoken from that perspective.

So that's why I'd be very concerned to hear your view, not in the general run of cases, which I'm sure you're right about, but in the specific case where politicians inevitably will have strong views and may have been affected personally by issues such as this.

That's a long speech, but do you get the concern I'm trying to raise with you?

A. I do, yes. I have two responses to it.

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I think what you're saying does suggest the importance of politicians with major decisions having considerable self-discipline in putting aside those visceral reactions, and I think mine broke down momentarily in that interview but otherwise was maintained, I think.

But the other answer to your question, I think, is

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1 who -- but thereby excludes any risk of what I might

2 call subterranean influence.

3 A. Well, I think the direction of policy in the last --

4 over the last generation has been in that direction, and

5 politicians have been progressively removed from

6 competition policy decisions, but there is a small

7 residue where there is a genuine issue of what one could

8 call national -- of public interest.

9 Let me just take the example which has never been 10 subject to test in practice, which is national security.

11 It's difficult to imagine how one could construct a set 12 of guidelines for people who are totally outside of the

13 political domain and are not accountable to Parliament

14 to make a qualitative judgment about the national

15 interest in cases of security, and I'd have thought that

16 there was, you know -- so in practice, I think the issue

is whether we have chosen the right areas to ringfence

18 for semi-political processes.

19 LORD JUSTICE LEVESON: Although in relation to national

20 security we do in fact have such a process. The

21 national security implications in relation to certain

22 decisions about a particular cleric are articulated and

23 asserted and then ultimately fall for decision by CIAC.

24 A. I'm not familiar with that process as you are.

25 LORD JUSTICE LEVESON: So be it.

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1 in your first sentence, where you said that there are

2 tramlines. There is a very clearly prescribed process

which the politicians have to follow, they are subject

4 to legal advice at every stage, they are aware that they

5 can be challenged if those visceral views were public or

had been expressed. There is ample protection for the

7 parties in the case to bring subsequent action if the

politician had behaved unreasonably, and I think that,

you know, I was dealing with a process that has

10 a mixture of political input, which I think is important 11

and legitimate, and legal protection, and I wouldn't be

comfortable with simply abandoning this quite complex

arrangement for something that seeks artificial comfort in a purely -- well, bureaucratic or purely judicial

15 mechanism.

16 LORD JUSTICE LEVESON: I'm certainly not encouraging anybody

to go the judicial route. We have more than enough work

to do. But another possibility may be -- and I raise it

for you to consider -- that the politicians provide

20 their policy view in the area that is relevant to the

21 consideration then being taken, but in an open, 22 transparent and clear way, so that that concern, to such

extent as it is relevant, can be applied by those who

24 are experts in the field -- in this case the Competition

Commission, perhaps, or Ofcom; I'm not trying to decide

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1 A. But I think in most of these cases a minister does

2 become involved. I may be wrong in that case, but

3 I think there has to be a role for the democratically

4 elected representative.

5 LORD JUSTICE LEVESON: I entirely agree --

6 A. But you're suggesting that this should simply be in

framing the rules and I can see that --

8 LORD JUSTICE LEVESON: No, I'm going further that that. I'm

9 going further than that. What I'm asking you about --

10 and I'm not suggesting it, I'm merely seeking to address

11 the terms of reference that I was given, which require

12 me to make recommendations for how future concerns

13 about, among other things, regulation and cross-media

14 ownership should be dealt with by all the relevant

15 authorities, including parliament, government, the

16 prosecuting authorities and the police. So I'm simply

17 trying to do what I've been asked to do.

18 What I'm asking you is not that you should merely 19 frame the questions or the rules, but that you should

20 indeed have an ability to make the strongest

21 representations as to the policy considerations that are

22 in your view as a politician important, and then the way

23 in which that fits into the framework of the legal

24 decision is then open and transparent.

So the decision may be made by somebody else, but

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1 it's made based upon such relevant policy considerations 1 that I've had to deal with this particular issue with. 2 as the minister has articulated and which everybody can 2 But given your own experience, your view would be very 3 see. 3 valuable to me. 4 4 A. Yes. A. Well, thank you. And I certainly understand and respect 5 LORD JUSTICE LEVESON: I'm not suggesting that's necessarily 5 that argument. But I think what you're trying to 6 the right answer, I'm merely asking for your view. 6 achieve can be achieved if there are appropriate checks 7 7 A. No, I can see the argument you're making, and I can see and balances and legal protections built into the 8 that in certain circumstances that could produce --8 system. 9 9 I know this is taking the conversation in a slightly I don't know how to put the correct phrase, but good 10 10 quality decisions, but I think you may well achieve that different direction, but the major area where I've had 11 11 objective, but you would lose another, which is that in to confront the dilemmas you describe is in terms of 12 12 making an important public policy decision, the economic policy and whether or not the Bank of England 13 13 politician is ultimately accountable to Parliament. should be an independent body, separate from 14 In this particular case -- I wasn't, as it happened, 14 politicians, determining interest rates, and I was one 15 I hadn't reached that stage -- I could be called to 15 of the people who argued for that independence when it 16 Parliament to explain my behaviour. I could be called 16 was established 12 years ago. 17 17 to the Prime Minister to explain my behaviour as But I think what we are now discovering is that 18 a member of his government. And that does seem to me to 18 there are -- you know, a very different economic 19 19 represent a valuable democratic source of checks and environment, that there are very big decisions which 20 balances in the system, which your process would lose, 20 probably are political rather than technical, which the 21 21 although I can see the advantages. politicians are no longer able to make, because they 22 LORD JUSTICE LEVESON: I don't know it would necessarily 22 have handed over decision-making to an independent 23 23 lose it, because the articulation of policy in relation arbiter constrained with rules, which were devised, as 24 24 to any challenge to a decision, had you gone the whole you say, to reflect the policy environment of that time. 25 way and made the decision, then questions could still be 25 LORD JUSTICE LEVESON: I'm very pleased that you felt able Page 81 Page 83 1 asked about how you framed your policy, and of course 1 to move the analogy from one with which I am comfortable 2 2 the decision could or may be challenged judicially. As to one with which you are comfortable, but I take the 3 I say, I'm not looking for more work, but I am seeking 3 point entirely. 4 to try to -- if you like, to some extent protect those 4 A. Thank you. 5 who are responsible for government, those in high 5 MR JAY: Dr Cable, is this right, that your position would 6 office, from the challenge of subterranean 6 amount to this, that ordinarily people would understand 7 decision-making. That on the face of it you've ticked 7 that politicians could keep their private or publicly 8 all the boxes, but in reality something else has 8 expressed views of a political nature away from a legal 9 happened entirely. There it is. 9 decision of this sort; is that right? 10 A. I think the last phrase is a slightly pejorative way of 10 A. Yes. And I think we must assert that. 11 11 Q. So, to put it in more legal terms, an appearance of bias describing it. 12 LORD JUSTICE LEVESON: Oh no, no, no. From the allegation. 12 doesn't arise because the public understand, as the 13 13 I'm not in any sense suggesting that that's what reasonable person in the street, as it were, that this 14 14 happened, either in this case or indeed happens in any segregation can occur and ordinarily does occur, is that 15 15 case. But what's going through this entire fair? 16 correspondence is suggestions that other influences are 16 A. Yes, I would hope that we would get to a world where 17 playing on the decision, and it's quite difficult to see 17 that was generally understood, but it if it's not 18 how you deal with that, other than saying, "They 18 understood, it's important that there are legal 19 didn't!" That's the point. Whereas the idea, if 19 protections built in for the parties, as is the case at 20 20 there's anything in it, can mean that you've set out all present. 21 your policy concerns, they're there, and therefore 21 Q. Presumably you would not wish to comment whether in your 22 22 nobody can pretend that there's anything that's not on particular case the private view, which entered the 23 the face of what I've thought. 23 public domain in certain circumstances, might give rise 24 I'm not saying that's where I am, but -- because 24 to the perception of bias because of the way in which 25 25 this is -- I think you're probably the first witness you expressed yourself; is that right? Page 82 Page 84

A. No, I do understand in my case that the remarks I made 1 point that Judge Leveson made earlier, that it's helpful 2 did create a perception of bias and therefore made it 2 to have a framework within which decisions are made. 3 3 difficult for me to continue. I fully understand that. I rather cautiously suggest one way in which it could 4 4 It doesn't mean to say I would have been biased; 5 I wouldn't have been. But nonetheless there was 5 Q. Dr Cable, you've provided us with information as to your 6 a perception issue and that had to be taken into account 6 interactions with proprietors, editors and senior media 7 7 by the Prime Minister. executives over the period 11 May 2010 to 15 July 2011. 8 Q. Because public lawyers fully understand the difference 8 It's under tab 23. They're not on the copious end of between a perception of bias and actual bias? 9 the scale, I think it may be fair to observe. 10 A. Correct. 10 A. No. As I said earlier, I try as a matter of good 11 Q. And we know very few cases where actual bias is ever 11 practice to meet, albeit infrequently, the main editors 12 established. They succeed, if they succeed at all, at 12 and occasionally proprietors, but I don't want to make 13 a much lower level of proof of a perception of bias, 13 a habit of it. 14 which is part and parcel of the concept of 14 Q. And that's because? 15 quasi-judicial, I believe -- indeed, I know. 15 A. Well, because I think it's important that I know who 16 Do you have any observations to make on the, as it 16 they are and they know who I am, but I don't want to be 17 were, transfer of responsibilities to another department 17 in a position where I'm dependent on them or they're 18 or not? 18 dependent on me. 19 A. Well, I was angry with myself at what had happened, but 19 Q. Do you feel, putting it bluntly, that you are at 20 given what you just said about perception of bias, 20 a disadvantage here compared with those in other parties 21 I understood that there was no alternative in this case. 21 whose lists of a similar sort might be said to 22 LORD JUSTICE LEVESON: Why did you think -- why do you think 22 demonstrate a more frequent level of interaction with 23 the Telegraph came after you and your colleagues? 23 proprietors and editors? 24 A. I don't think that's difficult to understand. The 24 A. Well, my party hasn't had terribly good treatment over 25 Telegraph, like several other newspapers, was very 25 the years, and one can speculate as to the variety of Page 85 Page 87 1 hostile to the Coalition. They didn't want a Coalition 1 reasons for that, but I think this level of engagement, 2 government, they wanted a Conservative government, and 2 which is positive, we're not avoiding senior 3 felt that the Liberal Democrats were compromising their 3 decision-makers in the press, but nonetheless, but 4 true Conservative values, and so all the Liberal 4 infrequent, I believe that's the right one, and I'm now 5 Democrat ministers in the government, not just me, were 5 a minister rather than an opposition politician and 6 subject to this intervention in our private and 6 I intend to maintain that tempo. 7 confidential conversations with constituents. 7 Q. In terms of resetting or recalibrating the relationship 8 MR JAY: Paragraphs 76 to 78 now, Dr Cable. This deals with 8 between politicians and the press, aside from general 9 the quite complex question of whether the present 9 words of recommendation, and counselling as to good 10 10 competition arrangements applicable to media ownership behaviour, as it were, is there anything specific which 11 are sufficient and whether there might be improvements. 11 you would wish to ask us to consider? 12 Are you able to summarise for us your position on that, 12 A. I'm not an expert on media and media policy, so 13 13 please? I approach this with some reserve, but I do have a view 14 A. Well, I think in that paragraph I'm trying to move 14 on the shape that I think the future media regulation 15 a little bit in the direction that I think Judge Leveson 15 should take, and I think the way I would approach it 16 has just described as to whether it with be helpful to 16 would be to say that there are two kind of archetypes. 17 set out the policy framework more clearly and explicitly 17 One is a kind of state-regulated system, like Ofcom, but 18 before decisions are made, and one way of doing that 18 applied to the press, and I think I would take the view 19 would be in the case of cross-media ownership to 19 that that is too intrusive and would compromise press 20 establish a metric against which plurality as well as 20 freedom and the freedom of people to pursue 21 competition could be governed. 21 investigative journalism. I wouldn't want to go down 22 I recognise that's difficult, and there is this 22 that road. 23 very, very considerable difficulty of the new media and 23 But equally, a wholly permissive system presents

how far they're to be counted in or counted out of such

a measurement, but partly because I do understand the

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problems of its own and I guess the reason why you're

having this Inquiry is partly because a very permissive

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1 self-regulatory system has not worked well, and that 2 what we're ideally looking for is somewhere between 3 those two extreme archetypes, and I did suggest very 4 cautiously, because I don't have a strong basis of my 5 own, that my party's view had something to commend it, 6 and that broadly is that you have a statutory 7 architecture, possibly by analogy with, say, the medical 8 profession, under which you have a legal framework in 9 which it's possible to apply disciplinary sanction, but 10 within that framework the profession, in this case the 11 industry, is self-regulating, and it's trying to capture 12 some the advantages of regulation and self-regulation.

> I'm not sure I can pursue that argument in great --I've seen similar types of models operating in Western Europe, Germany has a similar kind of model, but their whole legal system is quite different, so I wouldn't push that too far.

> It's clear that there are issues that do need addressing at present. I would advocate, for example, that if people are defamed, that rather than go through our complex legal system, that they have the right of reply, would be the kind of innovation I'd like to see.

I think a hybrid structure with a statutory framework and a self-regulating professional system within it seems to me to make broad sense.

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- 1 be inappropriate to discuss the bid.
- 2 O. Yes. So if the bid was on the agenda, you could not
- 3 discuss it?
- 4 A. Indeed, and both with parties who were in favour --
- 5 there were occasions when I met parties who were against
 - the bid, and I specifically excluded that subject from
- 7 the agenda.
- 8 Q. Yes, I understand that. So can I just explore that for
 - a moment, because it's easy to understand that it would
- 10 be quite wrong for you to have a meeting in which you
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- expressed a concluded view as to what you were going to
- 12 do, but would it really be wrong, and was it against
- 13 your advice, to have a meeting in which you listened to
 - the arguments to make sure that you understood them and
- 15 indeed to give the party who was very closely affected
- 16 the reassurance that you did understand the arguments
- 17 and that you had the points on board?
- 18 A. Well, as I think I said in my evidence, there's nothing
- 19 wrong with that argument in principle, but if I were to
- 20 do that, there would be a perception of bias and I would
- 21 have to have meetings with all the other parties who may
- 22 well take a very different view, and I was confident of
- 23 my ability to understand the written documentation and
- 24 feel it was unnecessary to have a face-to-face meeting.
- 25 Q. Of course the risk in a transaction like this of not Page 91
- LORD JUSTICE LEVESON: On a number of occasions over the 1
- 2 last few months I've suggested similar ideas, meeting
- 3 different responses.
- 4 MR JAY: Thank you very much, Dr Cable.
- 5 A. Thank you.

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- 6 LORD JUSTICE LEVESON: Dr Cable, thank you.
- 7 MR DAVIES: I'm sorry, I wonder if I might ask -- these
- 8 arise out of the evidence Dr Cable has given rather than
- 9 out of what was in his statement.
- LORD JUSTICE LEVESON: Right. What are the topics? 10
- 11 MR DAVIES: I wanted to ask him something about meeting with
- 12 News Corp and then about what he said about
- 13 politicisation and what he said about Mr Michel.
- 14 LORD JUSTICE LEVESON: All right.
 - Questions by MR DAVIES
- 16 MR DAVIES: Dr Cable, my name is Rhodri Davies and I act for
- 17 News International and for News Corporation.
- 18 To start with the question of meetings for the
- 19 moment, as I understood your evidence this morning, your
- 20 understanding was that you could not have a meeting with
- 21 News Corporation which was specifically about the bid;
- 22 is that right?
- 23 A. That was -- let me repeat what I said. There were no
- 24 fundamental objections to having a meeting, but the
- 25 advice I had received from officials was that it would

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- 1 having a face-to-face meeting is that a lot of
- 2 speculation may build up as to what is going through
- 3 your mind.
- 4 A. Well, there would have been a lot of speculation if
- 5 I had met one party and not others.
- 6 Q. But to do that, Dr Cable, you can have the meeting and
 - you can have civil servants present and it can be
- 8 minuted and you can publish the minutes. Does that
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- 10 A. That's quite right, no, and I didn't rule that out.
- I merely said that if I had conceded that to one party, 11
 - I would have, in the interests of fairness and
- 13 impartiality, had to concede it to others, and there
- 14 were a lot of people who potentially wished to talk to
- 15
- 16 Q. You mentioned in the context of the remarks you made on
- 17 3 December the politicisation of the process. Would you
- 18 agree that News Corp's preference at the beginning of
- 19 this exercise was that it did not want the bid
- 20 politicised?
 - A. I had no idea what their preference was.
- 22 Q. Well, Mr James Murdoch gave, I think, very clear 23
 - evidence to this Inquiry that his position and
- 24 News Corp's position was that they had a very strong
- 25 argument on the statutory tests, and that that was the

1 way they wanted it decided. 1 I treat it in that way. No, but it occurred within that 2 2 A. That is the way I approached it also. period. 3 Q. Yes. And you have no reason to think that that was not 3 Q. Within what period? 4 A. The period after the intervention notice. It was in -accurate evidence by Mr Murdoch and that was the way 4 5 News Corp wanted to approach it? 5 I think we're talking here about November, probably. 6 A. I had no reason to disbelieve him. My reference to 6 Q. That's between 4 November and 3 December? 7 7 politicisation related to a particular phase of the A. Mm. I didn't make a note of the date, so I can't 8 8 process, where the reports came back to me of the confirm that absolutely. 9 conversations which Mr Michel in particular had had with 9 Q. Are you willing or able to say when the threat is 10 supposed to have been made? my Liberal Democrat colleagues, and I was responding to 10 11 11 that. A. Well, it was in the context of the conversation that my 12 12 Q. Yes. On that, we have seen this morning as Mr Jay took colleague had had. 13 you to it, and I'm just taking one of the emails, this 13 Q. Yes, but do we know when that was? 14 one is 27 September 2010. If you want to look at it, 14 A. Well, I've just told you I didn't know when that was. 15 it's your tab 12, and the reference is 01649. That is 15 Q. Sorry, I thought you were -- I hope this isn't confused. 16 the one where Mr Michel is recording a talk with your 16 I thought you were explaining when you came to hear of 17 17 main economic adviser, who I think we identified as Lord 18 Oakeshott, and what Mr Michel says halfway down is that 18 A. Yes. 19 19 one of the things influencing you is a very strong pure Q. And that, as I understand it, was between the 20 political pressure from Lib Dems and Labour. 20 intervention notice and the discussion you had with the 21 21 So what one sees there is that News Corp are being Telegraph journalists? 22 told, rightly or wrongly, that the issue is being 22 A. But I don't know when the meeting was that my colleague 23 23 politicised. 24 24 A. Well, if you'll just allow me to go back, I did explain Q. But you understand, I'm sure, Dr Cable, that without 25 I'm not totally sure who this was. It could have been 25 knowing who is supposed to have been threatened and Page 93 Page 95 1 a composite of two people or it could have been one. 1 when, it's extremely difficult for Mr Michel or anyone 2 2 They may have been told that, and I made it very clear else to respond to the allegation? 3 3 in my reply earlier that that was not how I was judging A. Correct. I think if I take you back, I'm trying to 4 the case. 4 explain the context in which I made my own comments in 5 Q. Yes. 5 a private and confidential conversation, and what it was 6 A. And that is what is relevant. 6 that had made me seriously disturbed about the way Q. I understand that. All I'm asking you to agree, 7 7 News International were operating. I was explaining my 8 Dr Cable, is that there's no indication here that 8 own reactions and not seeking to build up a case against 9 News Corp wanted this bid politicised. They were being 9 Mr Michel. I'm merely explaining how I reacted and when 10 10 told it was, but that wasn't what they wanted to hear. I reacted. 11 A. That may be the way -- the thoughts going through their 11 Q. Because of course as you've explained, you yourself, 12 mind. I can't comment on that. I wasn't dealing with 12 I think, were never in receipt of any such improper 13 13 conduct? them myself and I just had to deal with the facts as 14 14 A. No, because I never met the parties concerned. they presented themselves. 15 15 MR DAVIES: Thank you very much. Thank you, sir. Q. All right. You went on to say that you had received LORD JUSTICE LEVESON: Thank you, Dr Cable. 16 reports that Mr Michel had made veiled threats to, 16 17 I think, Liberal Democrat politicians, and you said 17 A. Thank you. 18 there was one case where you received that report 18 LORD JUSTICE LEVESON: 2 o'clock. 19 19 (12.45 pm) directly; is that right? 20 20 A. That's correct. (The luncheon adjournment) 21 21 Q. Do I have this right, you are not prepared to identify 22 22 the source of that report to you? 23 23 A. That's correct.

Q. Are you willing to say when you received that report?

A. No, because I don't have a record of the meeting and

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